

Council

25 July 2019

Statement of Accounts 2018/19

Recommendation

That Council

- 1) Approves the 2018/19 Statement of Accounts.
- 2) Authorises the Strategic Director of Resources to make any amendments to the final version of the accounts to take account of any observations from the External Auditors.

1. Purpose of the Report

- 1.1. This report presents the Statement of Accounts for 2018/19.
- 1.2. The Statement of Accounts for Warwickshire County Council comprises of:
 - The statement of responsibilities for the accounts
 - A narrative report by the Strategic Director of Resources
 - The core financial statements, comprising:
 - The movement in reserves statement
 - The comprehensive income and expenditure statement
 - The balance sheet as at 31 March 2019
 - The cash flow statement
 - The statement of accounting policies
 - The notes to the core financial statements
 - The Firefighters' Pension Fund statement
- 1.3. Recommendations for approval of the Annual Governance Statement and the Accounts of the Warwickshire Pension Fund, which will both form part of the County Council's 2018/19 Statement of Accounts when they are published, are sought within separate reports on today's agenda.

- 1.4. Elected members are not expected to be financial experts, but they are responsible for approving and issuing the Council's financial statements. In doing this they are playing a key role in ensuring accountability and value for money are demonstrated to the public. However, local authority financial statements are complex and can be difficult to understand: they must comply with CIPFA's Local Authority Code of Practice, which is based on International Financial Reporting Standards (IFRS) and also the accounting and financing regulations of central government.
- 1.5. This covering report explains the key features of the primary statements and notes that make up the 2018/19 Statement of Accounts. The narrative report provides further information on the key issues for the benefit of readers of the statements.
- 1.6. Council are asked to approve the 2018/19 Statement of Accounts attached at **Appendix A**.
- 1.7. During the period of the audit of the 2018/19 accounts two national legal judgements have ruled there was discrimination in the way transitional protections were applied as pension schemes have been changed in recent years. These judgements have necessitated us changing the accounts in relation to both the firefighters pension scheme and recognising the potential future liability in relation to the Local Government Pension Scheme since the draft accounts were published in May 2019. The changes relate to the estimates of future pension liabilities and there is no resource impact on the 2018/19 accounts.
- 1.8. The need to extend the audit to review how we have actioned these changes as well as capacity issues within Grant Thornton have meant that the audit of the 2018/19 Statement of Accounts is yet to be fully completed. This has resulted in the 2018/19 Statement of Accounts and this covering report following the publication of the Council agenda as a late item. To ensure the Council can publish its 2018/19 accounts by the statutory deadline of 31 July authorisation is also sought for the Strategic Director of Resources to make any amendments to the final version of the accounts to take account of any observations from the External Auditors.

2. Narrative Statement

- 2.1. The purpose of the narrative statement is to provide commentary on the financial statements. It includes an explanation of key events and their effect on the financial statements. The information in the narrative statement is consistent

with budget information provided during the year and reconciles to the year-end financial position reported to Cabinet on 11 June 2019.

3. Core Financial Statements

3.1. Movement in reserves statement

Reserves represent the Council's net worth and shows its spending power. Reserves are analysed into two categories: usable and unusable. The level of usable reserves, the Council's spending plans and other sources of funding determine how much council tax needs to be raised. Unusable reserves derive from technical accounting adjustments and cannot be used to support spending. The movement in reserves statement analyses the changes in each of the authority's reserves between 2017/18 and 2018/19.

3.2. Comprehensive income and expenditure statement

The comprehensive income and expenditure statement reports on how the authority performed during the year and whether its operations resulted in a surplus or deficit. It is produced in a standard format and is made up of five broad sections:

- Cost of services: Presented in the management structure of the Council. It includes service specific income and expenditure.
- Other operating income and expenditure: Includes the surplus or deficit from the sale of property, plant and equipment.
- Financing and investment income and expenditure: Includes interest payable and receivable and trading account income and expenditure.
- Taxation and general grant income and expenditure: Includes revenue from council tax, business rates and government revenue and capital grants.
- Other comprehensive income and expenditure: Includes items which are not allowed to be accounted for elsewhere, such as increases in the value of land and buildings and changes in the actuarial assessment of pension assets/liabilities.

3.3. Balance Sheet

The balance sheet is a 'snapshot' of the authority's financial position at a point in time, showing what it owns and owes at 31 March 2019. It is divided into two halves that, as the name suggests, balance. These are assets less liabilities (the top half) and reserves (the bottom half).

3.4. Cash flow statement

The cash flow statement sets out our cash receipts and payments during the year, analysing them into operating, investing and financing activities. Cash-

flows are related to income and expenditure but are not equivalent to them. The difference arises from the accruals concept, whereby income and expenditure are recognised in the comprehensive income and expenditure statement when the transactions occurred, not when the cash was paid or received.

4. Accounting Policies and Notes to the Core Financial Statements

- 4.1. The accounting policies set out the accounting rules the authority has followed in compiling the financial statements. They are largely specified by International Financial Reporting Standards and the Local Authority Accounting Code of Practice. We have limited discretion to amend them.
- 4.2. The Notes to the accounts provide further detail for the figures within the core statements as well as other information we are required to include in the Statement of Accounts.

5. Firefighters' Pension Fund Statement

- 5.1. It is unusual for an unfunded pension scheme (such as the firefighters' scheme) to have a fund as it holds no assets that need to be ring-fenced. We collect in the Fund contributions receivable from Warwickshire County Council (as the employer) and firefighters' (employee) contributions and pay out any benefits due. The Fund is then balanced to nil at the end of each financial year by either paying over or receiving pension fund top-up grant from the government.

6. Audit Status

- 6.1. The 2018/19 Statement of Accounts has been audited and the Audit Findings Report from the external auditors was considered by the Audit and Standards Committee on the 24 July 2019. If there are any issues raised in that report that the Committee wished to bring to the attention of Council these will be reported verbally at the meeting.
- 6.2. The audit opinion will be signed by Grant Thornton's Engagement Partner on receipt of our letter of representation signed by the Chair and the Strategic Director of Resources following approval of the accounts by Council. A letter of representation is provided in connection with the audit of the 2018/19 financial statements for the purpose of expressing our opinion to the best of our

knowledge and belief, having made appropriate enquiries, that the financial statements give a true and fair view.

- 6.3. The approved accounts will be published alongside those of the Warwickshire Pension Fund and the authority's Annual Governance Statement (elsewhere on the agenda) together with the signed audit opinions by 31 July 2019 in line with statutory regulations.

7. Financial Implications

- 7.1. None.

8. Background Papers

- 8.1. None.

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The following Elected Members have been consulted on this report prior to its publication:

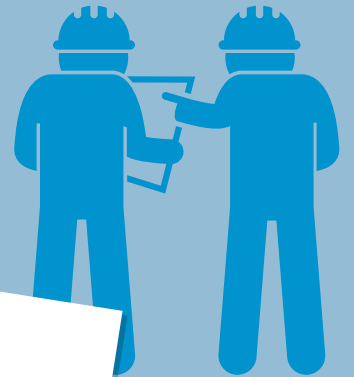
None

Warwickshire County Council

Statement

of Accounts

2018/19



Introduction

I am pleased to introduce our Financial Accounts for 2018/19. The purpose of these accounts is to present a true and fair view of the financial results of our activities for the year and the value of our assets and liabilities at the end of the year. They represent the financial results of the delivery of the third year of our 2017-2020 One Organisational Plan. This narrative report is set out in five parts. The first provides some key information on what the Council does and how it does it. The second part provides further detail on how we plan to resource the Council's activities. This section also considers the factors in

the external environment that influence our decisions and highlights some of the key risks that we have identified to our priorities. The third part summarises our financial and other performance in 2018/19 and our effectiveness in the use of our resources, while the fourth part describes our outlook moving forward into the new financial year. It includes some of the key pressures facing the Council over the next few years and the changes taking place in the Council to respond to those challenges. Finally, this report explains how the Financial Accounts for 2018/19 are prepared and set out.

A. Organisational Overview and Operational Model in 2018/19

In February 2017 our 2017-2020 One Organisation Plan was approved. It is a single, policy-led plan that sets out a clear and compelling vision for Warwickshire, setting out clearly where we need to get to by 2020 and how we are going to get there. The One Organisational Plan provides the necessary framework to deliver change management and transformation and to ensure clear line of sight delivery of the Council's Core Purpose and Outcomes. Our core purpose is that:

We want to make Warwickshire the best it can be.



Warwickshire's Communities and Individuals are supported to be safe, healthy and independent

Our communities are independent, resilient and safe

Vulnerable members of our communities are supported to be independent and safe

We support and coordinate other organisations to deliver services

Children and adults have access to quality learning throughout their lives



Warwickshire's economy is vibrant and supported by the right jobs, training and skills and infrastructure

Young people are supported to access apprenticeships and employment

Warwickshire is an attractive place to do business with a strong local economy and infrastructure

Our communities and businesses are thriving and prosperous

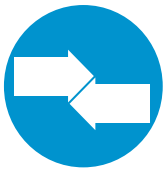
To deliver these outcomes we need to ensure our services are efficient, integrated and exploit technology and innovation, so we also focus on ensuring that the Council makes the best use of its resources. The outcomes framework ensures that Members and Officers have a clear picture of how well the organisation is progressing against the One Organisational Plan as well as the key business outcomes that support and underpin it.

The One Organisational Plan, updated in February 2019, includes making savings of £59.5 million. This means shaping the future of a very different County Council and different public sector provision in Warwickshire by 2020. The reduction in resources does not diminish our ambition for the County.

We cannot do this alone and we are continuing to look to our residents and partners in the public, private and voluntary communities to open up a new conversation to find solutions and different ways of working. Some of our key initiatives in this area include:



A new conversation around how residents help themselves, access information and advice and receive specialist help



Moving towards an integrated health and care model



Creating a future vision for children and families



Developing community capacity

Warwickshire County Council has 57 councillors, who are elected every four years. The last elections were held on 4 May 2017. The current political composition of the Council is 36 Conservative members, 10 Labour members, eight Liberal Democrat members, two Green Party members and one Independent. The Council makes its decisions via a Cabinet of nine members including the Leader of the Council, Cllr Izzi Seccombe. Warwickshire's Councillors are responsible for setting the strategic direction of the Council and for scrutinising performance. Further details of the governance arrangements in the Council are included in the Annual Governance Statement, included within this document.

Organisationally, Warwickshire operates through three Directorates: Communities (including Fire

and Rescue), People (including Public Health) and Resources. Each Directorate is headed by a Strategic Director who sits on the Council's Corporate Board. Services within each Directorate have plans in place which correspond to the budget set for them by Council and the key outcomes within the One Organisational Plan. Each service has Key Performance Indicators which are monitored and included in quarterly performance reports to Directorate Leadership Teams and Members.

At the end of the year we had the equivalent of 3,774 full-time employees and just under half our spending each year is on staffing. This is an increase of 23 full-time employees from last year. Warwickshire's employees are responsible for translating Councillors' strategic decisions into actions. Our Workforce Strategy sets out the key principles to ensure we have a workforce that is fit for purpose to deliver the One Organisational Plan.

The Council collaborates with a number of external partner organisations to plan and deliver its intended outcomes. These include the neighbouring councils of Coventry City Council, Solihull Metropolitan Borough Council, and the five Warwickshire District and Borough Councils. We are a non-constituent member of the West Midlands Combined Authority and a member of the Coventry and Warwickshire Local Enterprise Partnership. We work closely with local NHS organisations and a number of other bodies, including:

- **Central government departments and ministries**
- **National and local charities**
- **Academy schools and academy trusts in Warwickshire**
- **Local universities and other academic organisations**
- **Local industry and businesses**
- **Town and parish councils in Warwickshire**



Further details of the Council's key priorities, plans and outcomes are available in the One Organisational Plan.

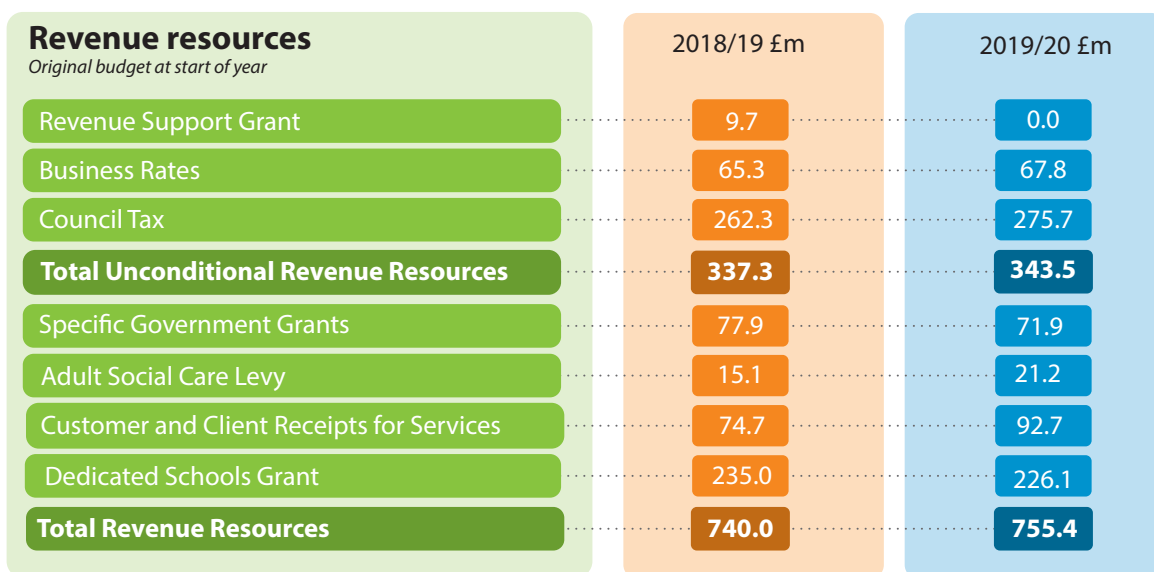
B. Resourcing our activities

The medium term financial strategy underpins the delivery of the One Organisation Plan and is agreed as part of the budget-setting process which concludes in February each year. Taking a medium-term approach allows for a more coordinated and planned approach to prioritisation, and allows services to focus on delivery knowing the financial limits and constraints within which they are required to operate. Within the budget resolutions, the Council confirms and applies a number of fundamental financial strategies and policies. These include:

Revenue and capital spending

We spend taxpayer resources in two ways, through revenue and capital spending. Broadly, our revenue spending relates to income received in year and spending on items used in the year. Most of our salary costs are included in revenue expenditure. Our capital spending relates to items we have bought, created or improved and which will be used for more than one year. An annualised amount is charged to our revenue accounts to reflect the economic use of assets each year to provide services. This accounting charge does not reduce our revenue resources, but borrowing to fund our capital expenditure does.

Revenue allocations are made to services through a process which balances demand forecasts, inflation and other price increases, commitment to our statutory duties and the investment choices which the Council wishes to make to improve services or reduce costs. By law, we must set a balanced budget which ensures that the Council meets not only its existing commitments but also remains on a firm footing for the future.

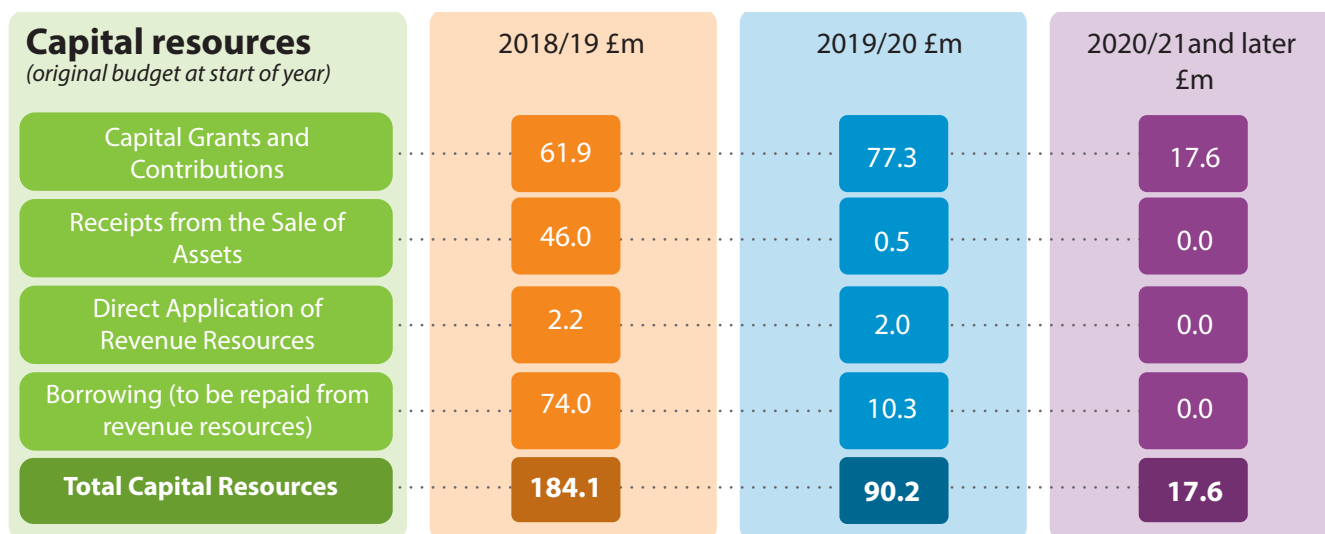


Adult social care is our largest area of revenue spending. In November 2015 the Government announced that local authorities would be able to levy an additional 2% on top of their normal council tax increase each year, with this additional funding to be ring-fenced for use in adult social care. A further announcement in December 2016 allowed councils to levy up to another 6% across 3 years from 2017 to 2020. We have taken the additional levy (2% for each year in that period) and have increased the resources available to deliver adult social care by at least the amount raised this way.

The figures shown above for specific government grants include a number of grants which come with conditions that limit our discretion in how they can be used. We are currently reviewing how we deploy these resources for maximum strategic effectiveness.

Our capital spending power is the combination of external income which must be spent on capital (such as specific grants or contributions and the receipts from the sale of our assets) and the extent to which the Council is willing to meet the costs associated with borrowing money from its revenue

resources. The figure below shows the approved capital programme financing at the start of 2018/19; further approvals for later years were made during the year and will continue to be made as future budgets are confirmed.



Our capital allocations are made in line with our Capital Strategy, which includes two key elements: capital maintenance works to ensure our assets continue to be fit for purpose and able to support the provision of services; and capital investment to create and develop new assets. Each element has a number of strands that ensure a clear focus on the purpose of capital spending and the prioritisation of proposals, underpinned by specific service asset management strategies.

Allocations included in the maintenance programme meet one of the following three criteria:

- **maintaining our assets to ensure services can continue to be delivered;**
- **statutory health and safety and other regulatory requirements; and**
- **annual equipment and/or vehicle replacement programmes.**

Our annual maintenance programme includes allocations from the government grants received for schools and highways maintenance plus revenue

funding used for the replacement of vehicles, where this is more cost effective than leasing the vehicle. We also finance some maintenance from borrowing. Investment schemes are, by their nature, not routine and so are only considered if they move the organisation towards the delivery of our outcomes. Where we have discretion in how to apply capital financing, we use a structured evaluation process that assesses:

- **what we are trying to achieve for the Warwickshire residents, businesses and visitors by investing in particular assets;**
- **the contribution of the new assets to the delivery of the corporate outcomes;**
- **the financial costs and benefits over the short, medium and long term; and**
- **the risks inherent in the delivery of the scheme itself and the expected benefits, with a focus on better up-front planning and timetabling.**

Investment schemes may be funded by any of the sources in the above table, and often a combination of these.

Savings and efficiencies

The resource estimates shown above reflect the impact of both continuing austerity and the broader economic outlook. The figures indicate that, over the three years of the One Organisational Plan, we must

deliver savings of £59.5 million. The savings have been identified from all areas of activity are being delivered in a phased manner over the three years.

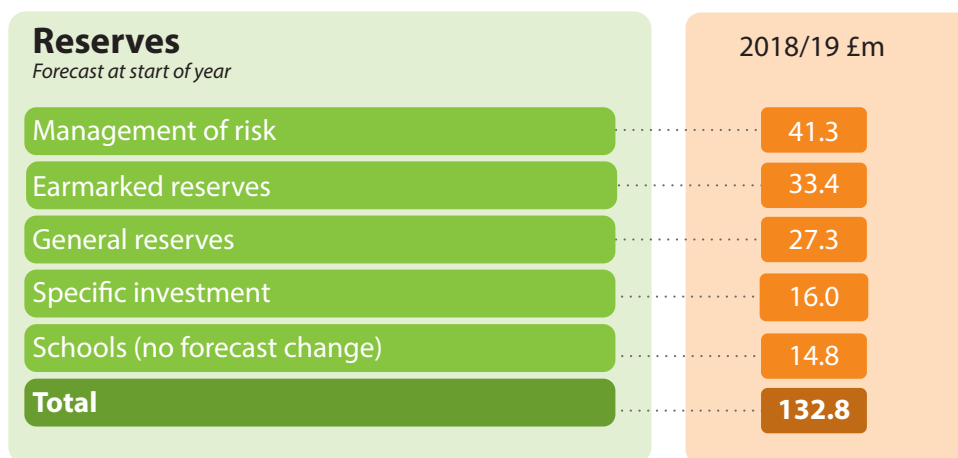
Reserves

Reserves are resources we have accumulated over time and set aside for a particular purpose as part of an integrated approach to the successful financial management of the authority over the short, medium and long term. We hold different categories of reserves:

- **management of risk - to ensure future events outside of our control do not undermine the authority's overall financial position or impact on service delivery;**
- **specific investment - to plan for the effective use of resources over time for a specific purpose;**
- **earmarked reserves - to ensure we meet funding conditions (set either by an external funding body or a specific decision of Members) in our use of any available resources; and**
- **general reserves - to retain any other accumulated underspends prior to decisions on their use.**

Our schools also hold and manage reserves, which we report within our financial statements. Our budget is set to include anticipated levels of reserves added or drawn down in the year; these plans may change as the year progresses to react to emerging pressures or other events and are approved in our quarterly monitoring process. Some reserves are held at a corporate level to support overarching risks and strategies.

The level of general reserves is consistent with the overall financial environment and the key financial risks faced by the Council. These risks are assessed at least annually and take account of circumstances at the time of assessment as well as trends into the future.



Borrowing and investments

We undertake treasury management activities in a prudent and flexible manner so as to ensure we retain sufficient liquid funds to provide for day-to-day cashflow requirements whilst funding our capital spend at the lowest cost. These activities are managed within an overall framework determined by the

Treasury Management Strategy which is updated and approved by Members annually. Interest income and expenditure as a result of investments or borrowing is reflected in our revenue budgets. Our budget does not rely on significant income streams from commercial or service investment activities.

Pensions

The majority of the Council's employees are members of the Warwickshire Local Government Pension Scheme, and the Council administers the fund that supports the Scheme. As a defined benefit scheme, the Scheme is shown as a long-term liability in our accounts. However, statutory arrangements for funding this deficit are in place, including increased contributions over the working life of employees, and means that our financial position remains healthy.

Both the accounts for the County Council and the Pension Fund are included in this document, though they are operated as independent entities. The County Council's accounts reflect the pension disclosures relating only to its own employees. This includes disclosures for those staff with alternative pension schemes, such as Teachers and Firefighters.

Management of Risk

The successful delivery of the One Organisational Plan and our sustainability into the future are dependent on our ability to manage and respond to the risks we face. The items in our strategic risk register are:

- **government policies, new legislation, austerity measures and demographic pressures present challenges to sustainable service delivery;**
- **continuing pressure on adult social services, health and Special Educational Needs Disability (SEND) provision;**
- **safeguarding children and vulnerable adults in our community and our ability to take action to avoid abuse, injury or death;**

- **the ability to maintain the security of personal or protected data held by the Council and protect our systems from disruption as a result of cybercrime;**
- **the ability to secure economic growth in Warwickshire; and**
- **the ability to keep our communities safe from harm.**

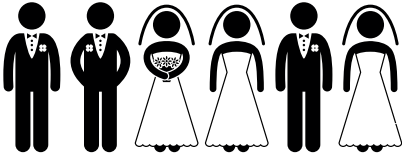
Due to their nature, these risks will always remain; this does not indicate that our performance is poor in these areas. We actively manage these risks through specific mitigating actions. Further information can be found in the Annual Governance Statement section within this document.

C. Our performance in 2018/19

Registration service took

2,619

marriages



The OVO Energy Women's Tour and Tour of Britain saw more than **100,000** spectators line local streets for each event

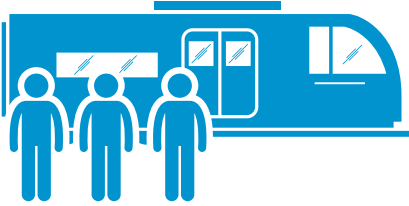
52%

of household waste was reused, recycled or composted



Kenilworth Rail Station

was opened in April 2018



We have employed

181

apprentices



Customer Service Centre answered

248,149

calls



The employment rate in the county was

81.9%

which is the highest it has ever been



Fire and rescue service attended

3,914

emergency incidents



Staff engagement score

75%



The Warwickshire version of the

Red Bag scheme

has been launched



109,645

followers and likes across our active WCC social accounts

We are developing **14** Children and Family Centres around the county to provide more joined up and flexible support to families



1.6 million

visits to our libraries, issuing 1.4 million loan items

Across the year we have achieved some great successes but there are also areas where we plan do better.

Warwickshire's communities and individuals are supported to be safe, healthy and independent

Delivering against our aims for this outcome remains challenging as demand continues to rise; nevertheless key outcomes have been achieved throughout the year.

We have seen improved performance in reducing the average daily beds occupied by delayed transfer of care patients and we are committed to reducing this further.

A scheme to improve communication and relationships between care homes and hospital staff launched in March 2019 to facilitate a quick, safe and well organised handover of care when a care home resident is admitted to and discharged from hospital. A dedicated Red Bag is packed that contains everything needed during their hospital stay.

Our Fire & Rescue Service has piloted a Hospital to Home service in partnership with Public Health England. This service has ensured that over 400 vulnerable people were taken safely home from hospital by specially trained staff, reducing the burden on hospitals.

Three new services have been commissioned that will support people who do not medically need to be in hospital to get the care they need in a more appropriate setting:

- **night support service;**
- **domiciliary home care support for upper limb injuries; and**
- **reduced mobility care home service**
-

The services have been commissioned in partnership with South Warwickshire NHS Foundation Trust.

Following our commitment to invest in tackling homelessness, partners came together at Warwickshire's first homelessness conference to build a countywide strategy to tackle the causes of homelessness.

Warwickshire is leading the Department for Education-funded House project to help care leavers find homes of their own and build life skills.

A new and easier way to administer ongoing Direct Payments for new recipients was introduced from March 2019. Customers will easily be able to pay for their support straight from their existing account.

Our customers also now enjoy an improved experience when using the council website. The site has been redesigned to enable customers to access our services and get the solutions they are looking for easily and quickly. We are determined to meet our customers' needs and we are confident that our new, easily accessible and streamlined website will help us to achieve this.

We are working with parents, carers and professionals to raise awareness of online grooming. Over 700 people have engaged with this training which outlines the grooming process in the context of current social media and gaming trends. Additionally the Game Safe Warwickshire event saw over 350 young people, parents and professionals learn about online gaming safety.

Working with staff from the Coventry Building Society we provided advice and information to customers who could be at most risk of fraud. Scam awareness information was shared including doorstep crime, phone and postal scams and general personal safety information.

There have been 6 fire related deaths recorded over the 12 month period, which is a significant increase on levels over the long term period. Each and every fire related death is fully investigated to identify any learning that will inform targeted prevention activity by the Service or in partnership with other organisations.

The overall number of Children in Care has continued to increase over both the long term and short term periods. This is a key area to be tackled within our new Council Plan, discussed in Section D of this document.

Warwickshire's economy is vibrant and supported by the right jobs, training, skills and infrastructure

Warwickshire remains an attractive part of the country for businesses to locate and over this year there have been a number of key achievements for us to be proud of.

We continue to benefit from strong economic and employment growth, and an increasing proportion of working age residents are in employment. Warwickshire has the lowest unemployment rate of all upper tier authorities.

In Warwickshire 87.1% of pupils were attending schools judged to be good or outstanding; this is below the 90% target, but compares favourably to the national figure of 83.2%.

Let's Make spaces at Rugby and Nuneaton libraries provides free access to technology to improve digital skills for the local communities helping them in everyday life and to be ready for employment; we are now looking to expand this scheme in other Warwickshire libraries.

We have a healthy volunteering economy with around 3,000 volunteers who give an average of about 10 hours of their time each week and help deliver our services, including in libraries, as school governors or by maintaining our countryside. Across the year around 1,380,000 volunteer hours are donated, an economic equivalent of around £22.5 million.

We continue to manage and develop the infrastructure of the county. Kenilworth train station opened on 30th April 2018 and by the end of the financial year there have been 170,713 passenger journeys, an average of over 500 per day.

A range of other infrastructure schemes that were delivered throughout the year including Coton Arches in Nuneaton which involved the signalisation of a major junction on the A444, widening of roundabout approaches and additional pedestrian and cycle facilities.

The number of people who are killed and seriously injured on our roads remains at levels which we consider too high. A number of initiatives to reduce the levels are ongoing including investment in new road junctions.

At the same time as building our economy we also endeavour to protect our environment and last year the Warwickshire Switch and Save scheme was launched. So far 300 households have registered, making an average savings of £127 on gas and electricity bills.

The waste service continues to promote waste reduction initiatives across the county and have achieved 52% of household waste being reused, recycled or composted.

Making Warwickshire the best it can be

Formal inspections play an important role in ensuring our services are the best that they can be.

Ofsted visited Warwickshire in May 2018 to undertake a Focused Visit on 'Children in need and those subject to a child protection plan'. Ofsted identified strengths, for example comprehensive child in need and child protection plans and listening to and evidencing the child's voice. Areas of improvement identified included reviewing our management of risk and reducing social worker caseloads.

In July the first formal inspection of Warwickshire Fire & Rescue by Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services took place. Overall the Service was judged as "good" for Effectiveness and Efficiency but the People judgement was "requires improvement".

The Care Quality Commission inspected the Reablement South Team in September 2018. The service received an outcome of "good" in all five domains and an overall good rating.

Warwickshire Youth Justice Service, a statutory partnership with Warwickshire Police, the National Probation Service and Health, was assessed by Her Majesty's Inspectorate of Probation in October 2018 and received an overall grade of "good". The number of first-time entrance into the Warwickshire youth justice system has declined by 31.2% in 2018/19.

Action plans have been developed to respond to the findings of all these inspections.

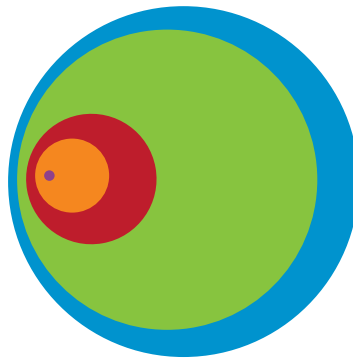
This year we were named the country's joint top performing county council for highway maintenance, condition of road surfaces and the quality of repair to damaged roads in a national independent survey carried out by Ipsos Mori.

Financial Performance

Revenue income and expenditure

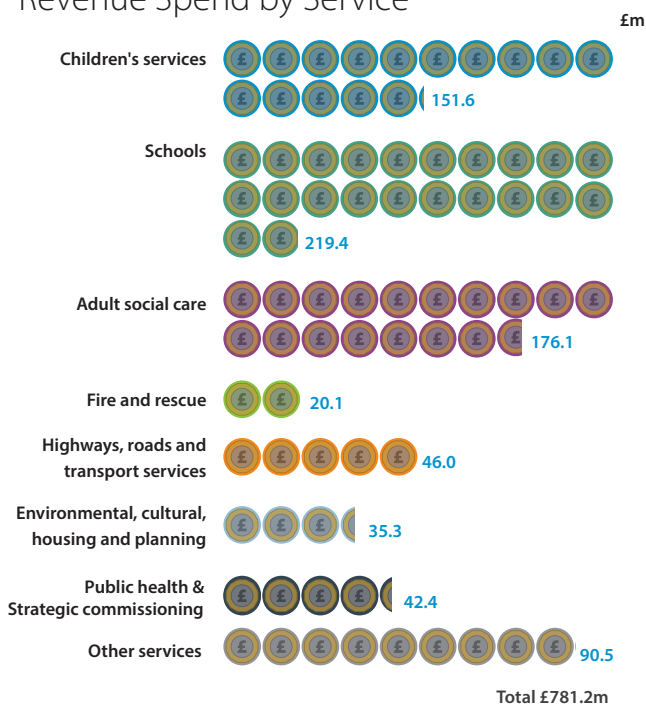
Our total revenue income from all sources in 2018/19 was £800.2 million. This includes schools income not included in our original budgets of £15.8 million customer receipts and £20.5 million grants.

Revenue Income



	£m	
Revenue support grant	9.7	1.2%
Business rates	68.4	8.5%
Customer and client receipts	120.4	15.0%
Council tax (inc. Adult Social Care levy)	277.4	34.7%
Grants	324.2	40.5%
Total	£800.1m	

Revenue Spend by Service

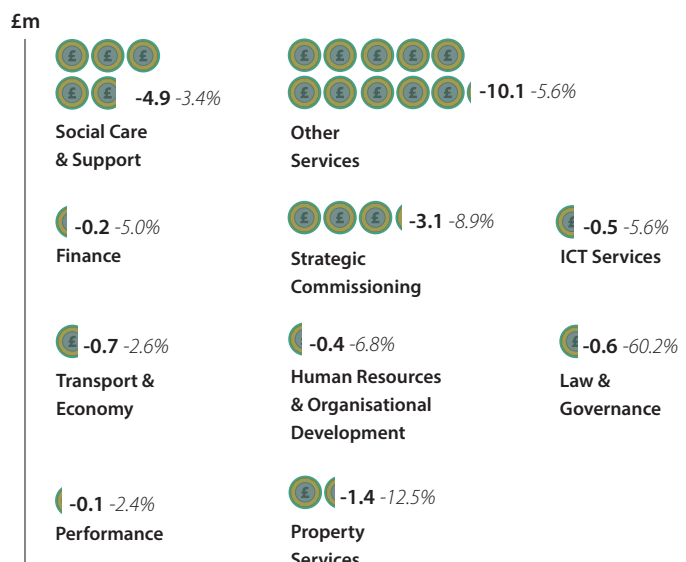
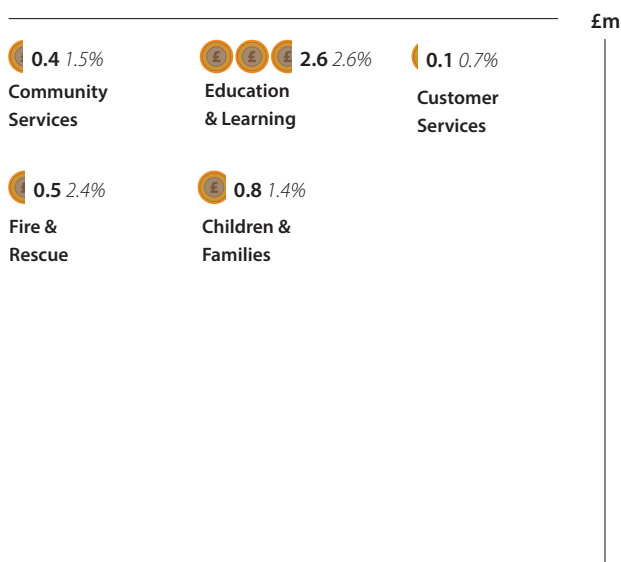


Our total revenue spend was £781.2 million, £17.6 million less than planned at the start of the year.

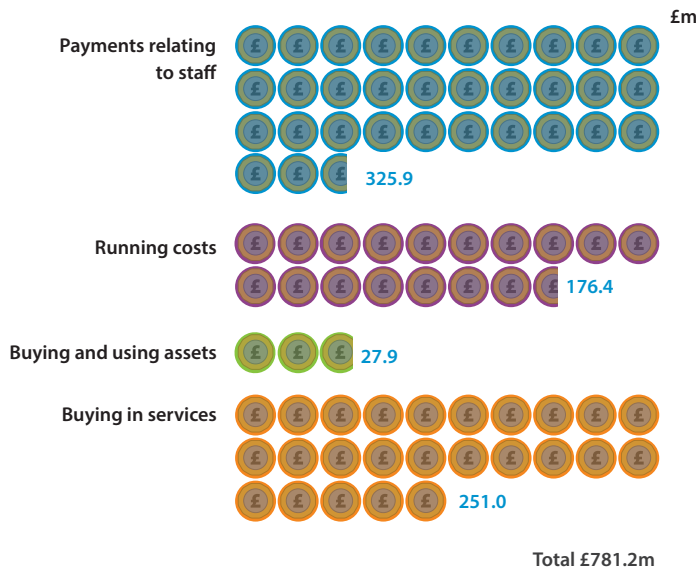
We spent £561.9 million to finance the various services we provide (excluding schools). Adding on schools spending (£219.4 million) and technical adjustments to both expenditure and income, mainly for capital accounting and pensions costs, makes up the gross expenditure and income shown in our Comprehensive Income and Expenditure Statement.

Revenue underspends/overspends

Overspend



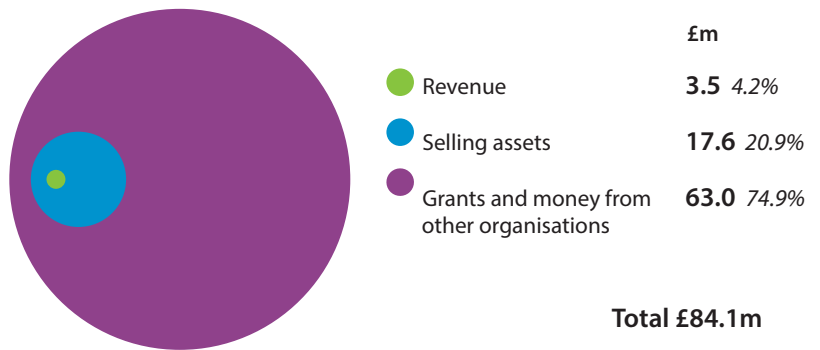
Revenue Spend by Type



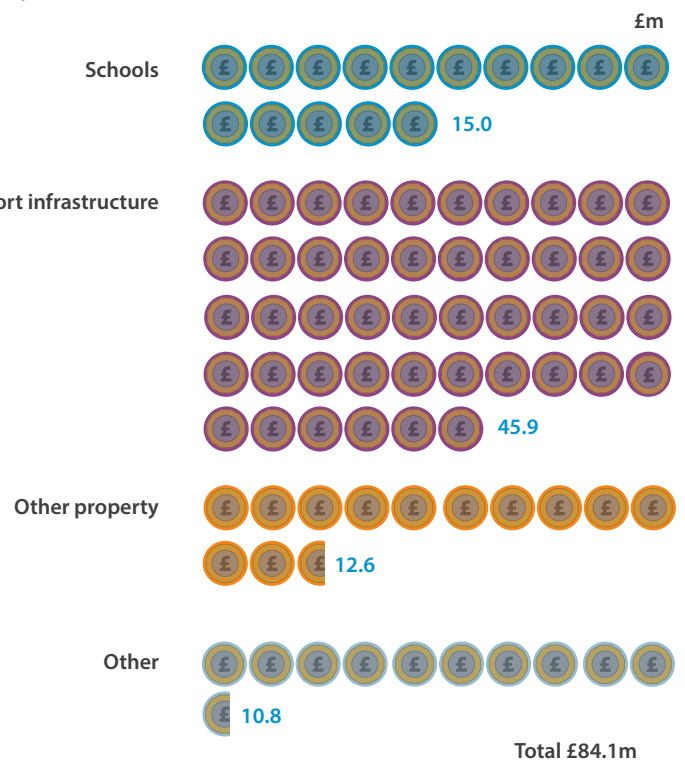
Capital spending and the value of our assets

We spent £84.1 million on the purchase and creation of assets in 2018/19, including £13.1 million on assets owned by other parties. Our initial estimate was £184.1 million but in-year adjustments for additions (for example, to spend newly awarded grants), reductions or rescheduling brought our approved budget for 2018/19 down to £94.8 million by the year end. Our capital spending was therefore £100.0 million less than our original budget, and £10.7 million less than the latest approved budget. This underspend was due to delays on individual projects; £15.3 million of this was on projects not directly in our control. Most of this spending now is expected to be incurred in 2019/20, for which the budget is £210.0 million.

Capital Financing

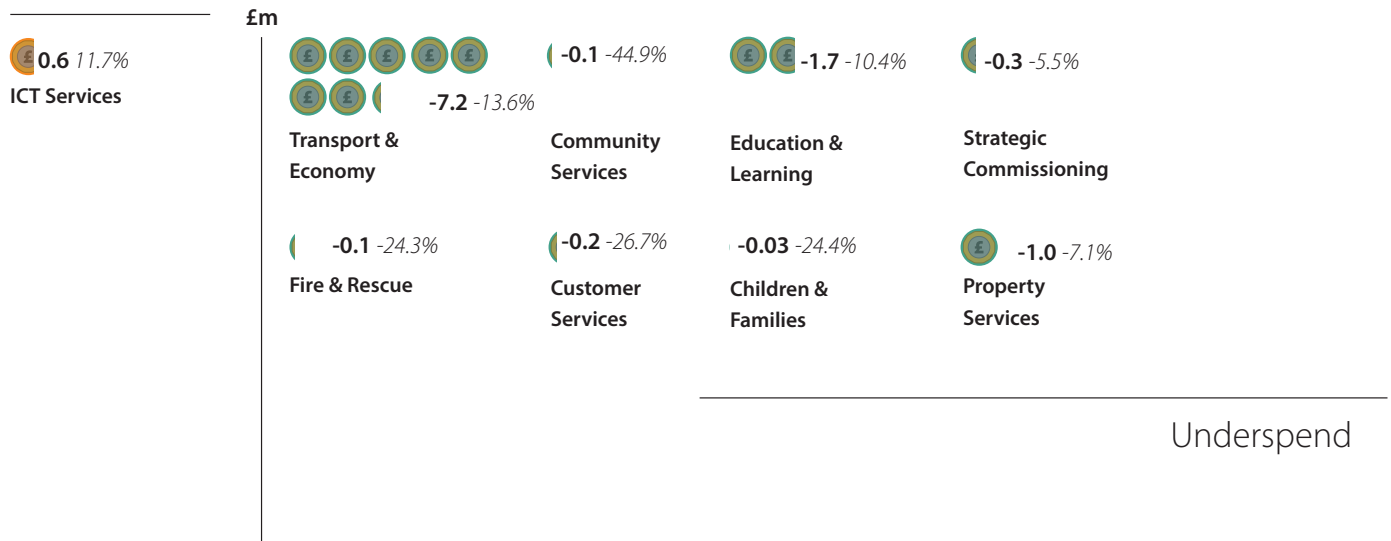


Capital Spend



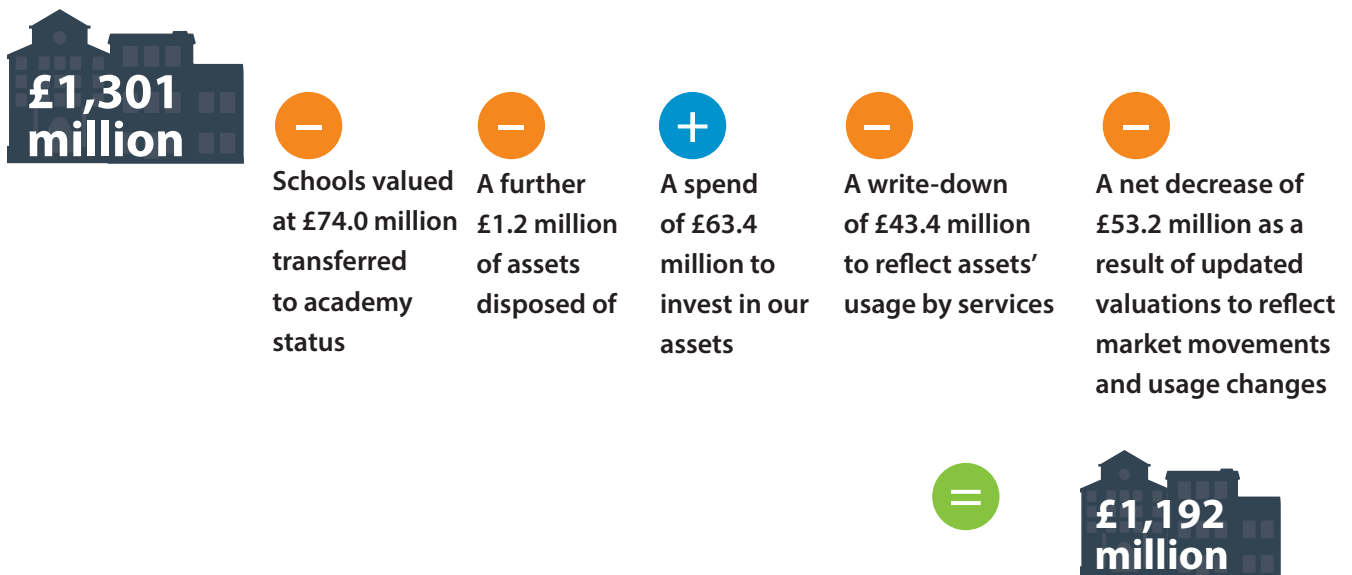
Capital underspends/overspends

Overspend



Underspend

The value of our fixed assets has decreased from £1,301 million to £1,192 million in 2018/19. The main reasons for this decrease are:



Savings and efficiencies

2018/19 was the second year of the One Organisational Plan. Implementation of this plan (as updated in February 2019) requires savings of £59.5 million to be delivered, of which £37.6 million had been delivered by the end of 2018/19. These savings were spread across a number of areas.

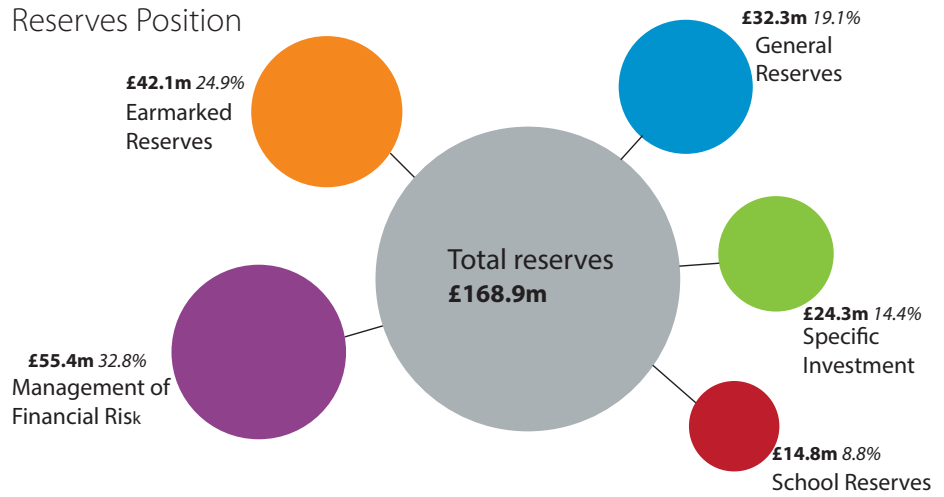
Some of the larger items were:

- £1.5 million reduced demand in adult social care through early intervention and prevention;
- £0.9 million reduced borrowing costs as a result of using capital receipts from the sale of land and buildings to fund capital expenditure;
- £0.7 million saving from a redesign of children's centres to target support to those with greatest need; and
- £0.7 million saving from use of alternative 24 hour care options in extra care housing and supported living.

Reserves

We planned to use £14.0 million of our reserves to support the delivery of services in 2018/19. However services spent £17.6 million less than their cash-limited budget (including individual service overspends totalling £5.1 million); when combined with £15.3 million additional resources received or deferred spend taken out of the budget during the year, the outcome was that our usable revenue reserves increased overall by £18.9 million.

Reserves Position



At 31 March 2019 our usable revenue reserves are therefore £168.9 million, of which £14.8 million is held by schools. We consider this to be a robust figure which gives us the capacity to withstand financial shock as well to invest in change to improve our efficiency and effectiveness. We will continue to apply our Reserves Strategy which describes how and when these reserves should be used or added to.

Borrowing and Investments

Whilst the average rate that financial institutions lend money to each other was 0.51% during 2018/19, our treasury management activity generated a better average rate of interest on investments of 0.98%. We have managed the Council's money prudently, with investments made to the UK Debt Management Office and to other local authorities in line with our Treasury Management Strategy. Our long-term debt outstanding is £341.4 million at 31 March 2019, £10.9 million less than a year previously, and at 31 March 2019 we are holding £204.7 million of cash or cash equivalents, an increase of £14.4 million from the previous year.

Pensions

At 31 March 2019 our total pensions liability was £924.8 million, an increase of £137.8 million over the year. This remains within the expected range and we are confident that this liability is well managed within the statutory arrangements.

D. Outlook

In 2018/19 we have been laying the foundations of the new “Doing Things Better” operating model for the Council, and 2019/20 will be a key year of implementation while at the same time we will be developing our new 2020-2025 Council Plan. The underspend in 2018/19 will be invested to help us move at pace with our transformation plans. As well as examining the functional operating models of many of our support functions such as finance and

human resources, we have a number of strategic reviews ongoing or completed in front-line services, such as children and families, and thematic headings, such as digital by design and business intelligence. Some of the outputs of this work are already visible to our communities, for example in our new Council website. The direction of our transformation work is consistently guided by our design principles:



What we do



We will only commission activities that contribute to our outcomes



We will organise ourselves around achieving our outcomes



We will use data to inform what we do



We will invest in activities that strengthen economic sustainability



How we do things



We will enable our customers to support themselves



We will build resilient, self supporting communities



We will retain our role as the commissioner of our outcomes



We will have a mixed economy of service delivery arrangements



How we will work



We will work collaboratively with our partners



We will be innovative and creative in our way of working



We will take accountability, ownership and responsibility for our performance



We will be lean, efficient and agile in the way we work

We are developing our 2020-2025 Council Plan so that commissioning strategies, key business measures and performance management requirements are in place to respond to the anticipated challenge of finding additional savings of £20 million to £45 million over the next five years. From the perspective of financial sustainability, our primary risks are:

- **prolonged uncertainty about Central Government’s future decisions about local government financing, including the Fair Funding Review and a new funding model for adult social care to replace the social care council tax precept and the Better Care Fund grants;**
- **designing and delivering sustainable responses to increasing structural demands for our services such as SEND, Home to School transport, wider children’s services and waste;**
- **the broader economic environment, such as the impacts of movements in inflation, council tax base and interest rates on our day-to-day costs, income and debt repayments; and**
- **pension cost increases arising from revaluations and any Central Government decisions about the scheme’s funding mechanisms.**

These risks are common to most other local authorities. We will continue to mitigate of these risks through active management; for example, our Treasury Management team monitor economic indicators including interest rates on a daily basis to assess investment opportunities and risks. However, we also need to find innovative ways to manage rising demand and maximise outcomes within constrained resources. We recognise that anticipated future changes to the system of local government finance to include increasing self-sufficiency and further localisation of business rates mean our financial planning processes will need to change as our income from local sources will become increasingly important but more difficult to predict.

The 2020-2025 Council Plan will demonstrate how we will work with partners in Health, other local authorities, Police and other public agencies to deliver services. Services will focus on a preventative agenda to manage demand downwards, so we can demonstrate ongoing value for money and improve outcomes within our constrained resources. We also need to closely monitor factors in the wider regional, national and international environment that can have

a direct or indirect impact on the Council.

The next five years will present significant challenges for the organisation beyond those that we have already faced, including the developing way in which people want to access services. However there are also significant opportunities for us, through transformation, digital and new ways of working. Where we plan changes to the services we deliver to our communities, we are committed to undertaking

appropriate levels of consultation and advice before we make final decisions, and then put clear plans in place to deliver better outcomes through a commissioning approach.

We know this will take time and investment and also a broad engagement with all those affected, both inside and outside the organisation. We therefore intend to strategically manage and invest our reserves to handle financial and other risks while delivering better

E. Basis of preparation and presentation

In considering this report, you should note that the comparison of spend against service budgets which we use internally to assess our financial performance is not directly comparable to the cost of services disclosed in the Statement of Accounts. This is mainly due to the accounting adjustments required to comply with statutory reporting requirements, which do not impact on the amount of our spending to be met by local taxpayers, which is central to our in-year monitoring of our financial performance. The key

differences relate to the way in which we account for items such as depreciation, impairment, reserves, provisions and carry-forwards. Each of these items is explained further in our accounting policies or the glossary.

Core Financial Statements

These comprise the four key pieces of information in the Statement of Accounts:

Comprehensive Income and Expenditure Statement	Balance Sheet
An accounting deficit of £113.0 million for 2018/19 has been reported; the outturn position is an £18.9 million surplus after budget movements approved by Members during the year.	A decrease of £142.8 million in County Council's net assets as at 31 March 2019.
This statement shows the accounting cost in the year of providing services rather than the amount to be funded from taxation. The main factors in the move from surplus to deficit are capital depreciation, revaluation and pensions charges.	The balance sheet shows the value of the assets and liabilities recognised by the County Council. At 31 March 2019 the County Council's net worth was £100.4 million. Much of this decrease was caused by a revaluation of our pension liabilities.
Cash Flow Statement	Movement in Reserves Statement
A net cash inflow of £14.4 million in 2018/19 in cash or cash equivalents.	An increase of £45.4 million in the County Council's usable reserves, made up of an increase of £22.1 million in revenue reserves and an increase of £23.3 million in capital reserves.
This statement summarises the cash that has been paid to us and which we have paid to other organisations and individuals.	This statement shows the movement in year on the different reserves held by the Council, analysed into usable reserves (i.e. those that can be used to fund spending or reduce taxation) and other reserves.

Statement of accounting policies

This summarises the accounting rules and conventions we have used in preparing these financial statements. It includes changes of accounting policy as a result of the introduction of the IFRS 9 (financial instruments) and 15 (revenue recognition) accounting standards. Neither standard makes a material difference to the figures in our accounts, but IFRS 9 does change the way we classify and value some of our financial assets and liabilities, which is shown as an opening adjustment in the relevant statements and notes.

Notes to the core financial statements

The notes include more detail to support the information contained in the core financial statements as well as information on critical judgements and assumptions applied in the production of the accounts.

F. Other sections of the document

As well as the Statement of Accounts for the County Council, this document includes separate sections for the Annual Governance Statement and the Statement of Accounts for the Warwickshire Pension Fund.

The Annual Governance Statement describes the Council's Governance Framework and system of internal control. It includes a review of the effectiveness of this system in the past year and identifies key risks for the Council to manage in the

future. The Annual Governance Statement also covers the Warwickshire Pension Fund.

The Warwickshire Pension Fund's Statement of Accounts describes the Fund's financial position and performance in 2018/19. While the County Council administers the Fund, the Fund's accounts represent its activities on behalf of all its member organisations. Further information about the Fund can be found in Note 1 of that section.

Rob Powell
Strategic Director, Resources

Warwickshire County Council

Statement of Accounts

2018/19



*Working for
Warwickshire*

We would welcome any comments or suggestions you have about this publication. Please contact Virginia Rennie, Corporate Finance and Advice, Resources Directorate, Warwickshire County Council.

- Phone: 01926 412239
- E-mail: vrennie@warwickshire.gov.uk

You can also leave your comments on our website at www.warwickshire.gov.uk

If this information is difficult to understand, we can provide it in another format, for example, in Braille, in large print, on audiotape, in another language or by talking with you. Please contact Navdip Sodhi on 01926 418174.

This document forms part of the Warwickshire County Council's 2018/19 Statement of Accounts which also includes the Annual Governance Statement and the accounts for Warwickshire Pension Fund. The accounts for the Pension Fund are available at www.warwickshire.gov.uk

Contents

Independent Auditor's Report	Page 5
Statement of responsibilities	Page 8
Core financial statements	
<ul style="list-style-type: none"> • Comprehensive Income and Expenditure Statement 	Page 9
<ul style="list-style-type: none"> • Movement in Reserves Statement 	Page 10
<ul style="list-style-type: none"> • Balance Sheet 	Page 11
<ul style="list-style-type: none"> • Cash Flow Statement 	Page 12
Statement of accounting policies	
<ul style="list-style-type: none"> • Accruals of income and expenditure 	Page 13
<ul style="list-style-type: none"> • Assets held for sale 	Page 13
<ul style="list-style-type: none"> • Apprenticeship Levy 	Page 13
<ul style="list-style-type: none"> • Cash and cash equivalents 	Page 13
<ul style="list-style-type: none"> • Contingent assets 	Page 13
<ul style="list-style-type: none"> • Contingent liabilities 	Page 13
<ul style="list-style-type: none"> • Employee benefits 	Page 14
<ul style="list-style-type: none"> • Events after the Balance Sheet date 	Page 14
<ul style="list-style-type: none"> • Exceptional items, prior period adjustments and changes to accounting policies 	Page 14
<ul style="list-style-type: none"> • Fair value 	Page 15
<ul style="list-style-type: none"> • Financial assets 	Page 15
<ul style="list-style-type: none"> • Financial liabilities 	Page 16
<ul style="list-style-type: none"> • Going Concern 	Page 16
<ul style="list-style-type: none"> • Grants 	Page 16
<ul style="list-style-type: none"> • Group Accounts 	Page 16
<ul style="list-style-type: none"> • Heritage assets 	Page 16
<ul style="list-style-type: none"> • Income from selling non-current assets 	Page 17
<ul style="list-style-type: none"> • Intangible assets 	Page 17
<ul style="list-style-type: none"> • Inventories 	Page 17
<ul style="list-style-type: none"> • Investment property 	Page 17
<ul style="list-style-type: none"> • Leases 	Page 17
<ul style="list-style-type: none"> • Minimum Revenue Provision 	Page 18
<ul style="list-style-type: none"> • Overheads and support service costs 	Page 18
<ul style="list-style-type: none"> • Property, plant and equipment 	Page 18
<ul style="list-style-type: none"> • Provisions 	Page 20
<ul style="list-style-type: none"> • Reserves 	Page 20

<ul style="list-style-type: none"> • Revenue expenditure funded from capital under statute • Schools and School Assets • VAT 	<p>Page 20</p> <p>Page 21</p> <p>Page 21</p>
Notes to the core financial statements	
<u>Notes relating to the Comprehensive Income and Expenditure Statement</u>	
<ul style="list-style-type: none"> • Note 1: Expenditure & Funding Analysis and the notes to the statement including income and expenditure by nature • Note 2: Adjustments between accounting basis and funding basis under regulations • Note 3: Significant items of income and expenditure and restatements of prior year figures • Note 4: Other operating expenditure • Note 5: Financing and investment income and expenditure • Note 6: Taxation and non-specific grant income and expenditure 	<p>Page 22</p> <p>Page 26</p> <p>Page 28</p> <p>Page 28</p> <p>Page 29</p> <p>Page 29</p>
<u>Notes relating to the Movement in Reserves Statement</u>	
<ul style="list-style-type: none"> • Note 7: Transfer to/from earmarked reserves 	<p>Page 30</p>
<u>Notes Relating to the Balance Sheet</u>	
<ul style="list-style-type: none"> • Note 8: Property, plant and equipment • Note 9: School property, plant and equipment • Note 10: Heritage assets • Note 11: Investment properties • Note 12: Intangible assets • Note 13: Financial instruments • Note 14: Debtors • Note 15: Cash and cash equivalents • Note 16: Creditors • Note 17: Provisions • Note 18: Usable reserves • Note 19: Unusable reserves 	<p>Page 31</p> <p>Page 33</p> <p>Page 34</p> <p>Page 34</p> <p>Page 35</p> <p>Page 36</p> <p>Page 40</p> <p>Page 40</p> <p>Page 40</p> <p>Page 41</p> <p>Page 41</p> <p>Page 42</p>
<u>Notes relating to the Cash Flow Statement</u>	
<ul style="list-style-type: none"> • Note 20: Cash Flow Statement – operating activities • Note 21: Cash Flow Statement – investing activities • Note 22: Cash Flow Statement – financing activities 	<p>Page 46</p> <p>Page 47</p> <p>Page 47</p>
<u>Other Notes to the Accounts</u>	
<ul style="list-style-type: none"> • Note 23: Grant income • Note 24: Accounting standards issued that have not yet been adopted • Note 25: Assumptions made about the future and other major sources of estimation uncertainty • Note 26: Capital expenditure and capital financing • Note 27: Critical judgements in applying accounting policies 	<p>Page 48</p> <p>Page 50</p> <p>Page 50</p> <p>Page 51</p> <p>Page 52</p>

<ul style="list-style-type: none"> • Note 28: Dedicated Schools' Grant • Note 29: Events after the Balance Sheet date • Note 30: External audit costs • Note 31: Leases • Note 32: Contingent assets • Note 33: Contingent liabilities • Note 34: Members' allowances • Note 35: Nature and extent of risk arising from financial instruments • Note 36: Officers' remuneration and termination benefits • Note 37: Pension schemes • Note 38: Pooled budgets with health • Note 39: Coventry and Warwickshire Business Rates Pool • Note 40: Related parties and associated parties • Note 41: Trading accounts 	<p>Page 52</p> <p>Page 53</p> <p>Page 53</p> <p>Page 53</p> <p>Page 54</p> <p>Page 54</p> <p>Page 54</p> <p>Page 55</p> <p>Page 57</p> <p>Page 59</p> <p>Page 66</p> <p>Page 67</p> <p>Page 67</p> <p>Page 70</p>
The Firefighters' Pension Fund	Page 72
Glossary	Page 74

**INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF
WARWICKSHIRE COUNTY COUNCIL**

(to be completed)

**INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF
WARWICKSHIRE COUNTY COUNCIL**

(to be completed)

**INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF
WARWICKSHIRE COUNTY COUNCIL**

(to be completed)

Statement of responsibilities for the statement of accounts

This section explains our responsibilities for our financial affairs and how we make sure we carry out these responsibilities properly, in line with the Accounts and Audit Regulations 2015.

Responsibilities of the Council

We do the following:

- Make sure that one of our officers is responsible for managing our financial affairs. In this council, the Strategic Director of Resources is responsible for this.
- Manage our affairs to make sure we use our resources efficiently and effectively and protect our assets.
- Approve the statement of accounts.

Responsibilities of the Strategic Director of Resources

As the Strategic Director of Resources, I am responsible for preparing our statement of accounts. These accounts must present a true and fair view of our financial position, including our income and spending for the year.

In preparing our statement of accounts, I have:

- Selected suitable accounting policies and applied them consistently;
- Made reasonable and prudent judgements and estimates; and
- Followed the Chartered Institute of Public Finance and Accountancy/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

I have also:

- Kept proper accounting records which are up to date; and
- Taken steps to prevent and detect fraud and other irregularities.

I certify that the Statement of Accounts presents a true and fair view of the financial position of Warwickshire County Council at 31 March 2019 and the income and expenditure for the year ended 31 March 2019. The unaudited draft accounts were authorised for issue on 31 May 2019. These were audited and were considered and approved at a meeting of the Council on 25 July 2019. The approved accounts were authorised for issue on that date.

Rob Powell
Strategic Director of Resources

Date: 25 July 2019

Councillor Nicola Davies
Chair of the Council

Date: 25 July 2019

Comprehensive Income and Expenditure Statement

2017/18 (Restated)				2018/19		
Gross expenditure £m	Gross income £m	Net expenditure £m	Summary of revenue spending	Gross expenditure £m	Gross income £m	Net expenditure £m
			Money spent on services			
349.1	-39.4	309.7	~ Communities Directorate	297.9	-33.6	264.3
281.7	-50.8	230.9	~ People Directorate	302.8	-62.6	240.2
61.8	-7.1	54.7	~ Resources Directorate	68.1	-7.7	60.4
202.0	-271.8	-69.8	~ Schools	183.4	-266.1	-82.7
5.3	-36.9	-31.6	~ Other Services	5.3	-38.5	-33.2
-11.8	0.0	-11.8	~ Non-distributed costs	8.6	0.0	8.6
888.1	-406.0	482.1	Net cost of services	866.1	-408.5	457.6
70.2	0.0	70.2	~ Other operating expenditure (note 4)	75.2	0.0	75.2
52.3	-17.7	34.6	~ Financing and investment income and expenditure (note 5)	52.7	-17.7	35.0
0.0	-424.9	-424.9	~ Taxation and non-specific grant income and expenditure (note 6)	0.0	-454.8	-454.8
1,010.6	-848.6	162.0	Surplus (-) or deficit on the provision of services	994.0	-881.0	113.0
			Items that will not be reclassified to the surplus (-) /deficit on the provision of services			
		-40.3	~ Surplus (-) or deficit on revaluation of property, plant and equipment			-58.2
		0.6	~ Surplus or deficit on revaluation of available for sale financial assets			0.0
		-46.3	~ Remeasurements of the net defined benefit liability/(asset)			88.9
		-86.0	Other comprehensive income and expenditure			30.7
		76.0	Total comprehensive income and expenditure			143.7

To arrive at the figures for each group in the table above we adjust the income and expenditure figures used internally to report our financial performance as required by the Code and regulations. A reconciliation of these adjustments and more details as to what each adjustment relates to are shown in the Expenditure and Funding Analysis (Note 1) and the Adjustments between accounting basis and funding basis under regulations (Note 2) in conjunction with the Movement in Reserves Statement. The restatement of the 2017/18 figures is described in Note 3.

Movement in Reserves Statement

Movement in Reserves Statement - 2018/19	General Fund (Unearmarked Funds)	General Fund Earmarked Reserves	General Fund Capital Fund	Total General Fund Reserves	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£ m	£ m	£ m	£ m	£ m	£ m	£ m	£ m	£ m
Balance at 31 March 2018	29.2	116.4	1.2	146.8	0.0	1.4	148.2	95.0	243.2
Opening Balance adjustment for financial instrument reclassification (Note 3)	0.0	3.1	0.0	3.1	0.0	0.0	3.1	-2.2	0.9
Balance as at 1 April 2018	29.2	119.5	1.2	149.9	0.0	1.4	151.3	92.8	244.1
Movement in Reserves during 2018/19									
Total Comprehensive Income and Expenditure	-113.0	0.0	0.0	-113.0	0.0	0.0	-113.0	-30.7	-143.7
Adjustments between accounting basis and funding basis under regulations (note 2)	131.9	0.0	0.1	132.0	9.6	13.7	155.3	-155.3	0.0
Net Increase / Decrease (-) before Transfers to Earmarked Reserves	18.9	0.0	0.1	19.0	9.6	13.7	42.3	-186.0	-143.7
Transfers to / from (-) Earmarked Reserves (note 7)	-15.8	15.7	0.1	0.0	0.0	0.0	0.0	0.0	0.0
Increase / Decrease (-) in Year	3.1	15.7	0.2	19.0	9.6	13.7	42.3	-186.0	-143.7
Balance at 31 March 2019	32.3	135.2	1.4	168.9	9.6	15.1	193.6	-93.2	100.4

Movement in Reserves Statement - 2017/18	General Fund (Unearmarked Funds)	General Fund Earmarked Reserves	General Fund Capital Fund	Total General Fund Reserves	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£ m	£ m	£ m	£ m	£ m	£ m	£ m	£ m	£ m
Balance at 31 March 2017	25.1	107.3	1.0	133.4	0.0	2.6	136.0	183.2	319.2
Movement in Reserves during 2017/18									
Total Comprehensive Income and Expenditure	-162.0	0.0	0.0	-162.0	0.0	0.0	-162.0	86.0	-76.0
Adjustments between accounting basis and funding basis under regulations (note 2)	175.4	0.0	0.0	175.4	0.0	-1.2	174.2	-174.2	0.0
Net Increase / Decrease (-) before Transfers to Earmarked Reserves	13.4	0.0	0.0	13.4	0.0	-1.2	12.3	-88.2	-76.0
Transfers to / from (-) Earmarked Reserves (note 7)	-9.3	9.1	0.2	0.0	0.0	0.0	0.0	0.0	0.0
Increase / Decrease (-) in Year	4.1	9.1	0.2	13.4	0.0	-1.2	12.3	-88.2	-76.0
Balance at 31 March 2018	29.2	116.4	1.2	146.8	0.0	1.4	148.2	95.0	243.2

Balance Sheet as at 31 March 2019

31 March 2018 £ m		31 March 2019 £ m	Notes
1,124.8	Property, plant and equipment	1,093.9	8
58.9	Investment property	25.6	11
4.3	Heritage assets	4.4	10
4.3	Intangible assets	3.7	12
1,192.3	Total fixed assets	1,127.6	
2.0	Long-term investments	2.0	
0.5	Long-term debtors	0.8	
1,194.8	Total long-term assets	1,130.4	
	Current assets		
93.8	Short-term investments	154.3	13
0.3	Inventories	0.6	
64.0	Short-term debtors	82.1	14
190.3	Cash and cash equivalents	204.7	15
348.4	Total current assets	441.7	
	Current liabilities		
-5.7	Short-term provisions	-5.3	17
-9.7	Short-term borrowing	-18.5	13
-106.8	Short-term creditors	-120.1	16
-0.5	Short-term grants received in advance	-0.7	23
0.0	Grants Received In Advance - Capital	0.0	23
-122.7	Total current liabilities	-144.6	
225.7	Current assets less current liabilities	297.1	
-2.3	Long-term provisions - new	-2.3	17
-352.3	Long-term borrowing	-341.4	13
-35.7	Long-term grants received in advance	-58.6	23
-787.0	Liability related to defined benefit pension scheme	-924.8	19
-1,177.3	Long-term liabilities	-1,327.1	
243.2	Net assets	100.4	
148.2	Usable reserves	193.6	18
95.0	Unusable reserves	-93.2	19
243.2	Total reserves	100.4	

Rob Powell
Strategic Director of Resources
25 July 2019

Cash Flow Statement

Restated 2017/18 £ m		Note	2018/19 £ m
-162.0	Net surplus or (deficit) on the provision of services		-113.0
263.0	Adjustment to surplus or deficit on the provision of services for noncash movements	20	248.0
-55.8	Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	20	-101.2
45.2	Net Cash flows from operating activities		33.8
-17.6	Net Cash flows from Investing Activities	21	-18.2
0.0	Net Cash flows from Financing Activities	22	-1.2
27.6	Net increase or (decrease) in cash and cash equivalents		14.4

31 March 2018 £ m		Note	31 March 2019 £ m
162.7	Cash and cash equivalents at the beginning of the reporting period	15	190.3
190.3	Cash and cash equivalents at the end of the reporting period	15	204.7
27.6	Net increase or (decrease) in cash and cash equivalents		14.4

The 2017/18 figures have been restated to correct the presentation of dividend income and a loan to a subsidiary. This has not changed the net position.

Statement of accounting policies

This section summarises the accounting rules and conventions we have used in preparing these financial statements.

General

The content, layout and general rules we used to prepare these accounts comply with the Code of Practice on Local Authority Accounting 2018/19 ('the Code') issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) in accordance with International Financial Reporting Standards (IFRSs).

Accruals of income and expenditure

Activity is accounted for in the year that it takes place. This means that income from the sale of goods or the provision of services is recorded in our accounts when the goods or services are transferred to the recipient in accordance with the performance obligations in the contract. Expenditure is recorded in our accounts when services are received, rather than when we actually make a payment, and supplies are recorded as expenditure when we use them or as inventories on the Balance Sheet until that point. Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract. Where income and expenditure have been recognised but cash has not been received/paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet, subject to a de minimis level for non-system generated accruals of £50,000. We do not expect the effect to be material to the overall position.

Assets held for sale

Where we have made a decision to sell an asset and the asset is being actively marketed with a sale expected within 12 months of making that decision, it is categorised as a current asset held for sale. We value these at the lower of carrying amount and fair value less disposal costs. Those assets that we do not expect to sell within 12 months are not classed as assets held for sale and instead are valued at their previous use.

Apprenticeship Levy

The cost of the Levy is recognised as a direct cost of employment in the Comprehensive Income and Expenditure Statement ('CIES') when it is paid to Her Majesty's Revenue and Customs (HMRC). When funds are transferred from the Government's Digital Apprenticeship Account to an approved training provider a training expense up to the value of the training provided, with a corresponding entry for a government grant, will be recognised in the CIES against the service benefiting from the training.

Cash and cash equivalents

Cash is money held in current bank accounts and overdrafts that are repayable on demand and are integral to daily cash flow management. Money held in call accounts and short term funds invested for a term of three months or less are classified as cash equivalents because they are readily available to be converted into cash.

Contingent assets

We identify contingent assets where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or non-occurrence of some uncertain future event not wholly within our control. Our contingent assets disclosure is shown in note 32. These are not included in our Balance Sheet.

Contingent liabilities

We identify contingent liabilities where either:

- A possible obligation has arisen from past events and whose existence will be confirmed by the occurrence or non-occurrence of some uncertain future event not wholly within our control or,
- A present obligation may arise from past event but is not recognised because either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Our contingent liabilities disclosure is shown in note 33. These are not included in our Balance Sheet.

Employee benefits

Benefits payable during employment

The accounts reflect entitlements that have been earned by employees, such as salaries and wages, as a consequence of the service completed by them as at 31 March each year even if we would never normally make payments for them, such as annual leave and time-off in lieu not yet taken. These are accrued for in the cost of services in the CIES.

Termination benefits

Termination benefits are amounts payable as a result of a decision to terminate an officer's employment before normal retirement age or an officer's decision to accept voluntary redundancy. Termination benefits are recognised immediately as an expense to the service in the CIES at the earlier of when the authority can no longer withdraw the offer or when we recognise costs of a restructuring.

Post-employment benefits

As part of the terms and conditions of employment we offer retirement benefits. Although these benefits will not actually be payable until the employee retires we account for post-employment benefits in the CIES at the time that employees earn their future entitlement.

Our employees are members of four different pension schemes and we participate in one compensation scheme:

- The Local Government Pension Scheme
- The Teachers' Pension Scheme
- The Firefighters' Pension Scheme and the Firefighters' Injury Awards Scheme
- The National Health Service Pension Scheme

All four pension schemes provide members with pensions and other benefits related to their pay and length of service. Details of these schemes, our accounting policies in relation to them and their impact on the financial statements are shown in note 37.

Events after the Balance Sheet date

We consider any material events that occur between the date of the Balance Sheet and the date the accounts are authorised for issue by the Strategic Director of Resources.

Exceptional items, prior period adjustments and changes to accounting policies

Exceptional items are material items of income or expenditure that are disclosed separately in the CIES to aid understanding of our financial performance.

Prior period adjustments are made where there are material adjustments applicable to prior years arising from changes in accounting policies or to correct a material error. Where a change to accounting policies is made it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for earlier years as if the policy had always applied.

Fair value

We value our assets at fair value. We define this as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. In 2018/19 fair value applies to non-operational property, plant and equipment classified as surplus assets, investment properties, assets held for sale and financial instruments.

We use appropriate valuation techniques, maximising the use of relevant known data and thereby minimising the use of estimates or subjective valuations. We assess the level of uncertainty in our valuations by assigning our assets into three categories:-

- Level 1 – quoted prices of identical assets or liabilities;
- Level 2 – inputs other than quoted prices that are observable, either directly or indirectly;
- Level 3 – unobservable inputs.

Further detail is shown in notes 11 and 13.

Financial assets

Financial assets are classified based on our business model for holding them and their cashflow characteristics. There are three main classes:

- Amortised cost
- Fair value through profit or loss (FVPL), and
- Fair value through other comprehensive income and expenditure (FVOCI) – designated equity instruments

Financial assets measured at Amortised cost are recognised on the Balance Sheet when we become a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to CIES for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. This means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

The fair value measurements of FVPL assets are based on the following techniques:

- instruments with quoted market prices – the market price
- other instruments with fixed and determinable payments – discounted cash flow analysis.

FVPL assets are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains and losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services. A financial instrument revaluation reserve exists to hold qualifying gains and losses on FVPL assets (see note 19). Those that do not qualify impact the general fund and are held in an earmarked reserve (see note 7).

Equity instruments designated as FVOCI are those which are not held in order to give rise to contractual cashflows and are not held for trading. They are valued at fair value using the earnings multiple valuation method. Movements in fair value are recognised in the CIES in Other Comprehensive Income and Expenditure and reflected in the Financial Instruments Revaluation Reserve. These gains or losses are only realised in the General Fund when the assets are sold. Interest is recognised in the CIES on the same basis as for Amortised cost financial assets, as described above.

We recognise expected credit losses on assets held at Amortised cost or FVOCI either on a 12-month or lifetime basis as appropriate. Impairment losses are calculated to reflect our expectation that future cash flows might not take place because the debtor defaults on their obligations. Where risk has significantly increased since an instrument was recognised, losses are assessed on a lifetime basis. Where risk has not significantly increased or remains low, losses are assessed on the basis of 12-month expectations. For further details on the impairment of current debtors (allowances for bad debts) see note 35.

Financial liabilities

Financial liabilities are recognised on the Balance Sheet when we become party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently carried at their amortised cost. Annual charges to the CIES for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument in the year it was due. For our borrowings, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the CIES is the amount payable for the year in the loan agreement.

Trade creditors are due within one year and carrying value is deemed to equate to fair value.

Going Concern

Local authorities cannot be created or dissolved without statutory prescription. The provisions of the Code on going concern reflect the economic and statutory environment in which local authorities operate and hence these accounts are prepared on the basis that the functions of the authority will continue in operational existence for the foreseeable future.

Grants

Grants are shown in the accounts in the year that they relate to rather than when we actually receive them. They are only shown in the accounts if we are certain that we will receive them. General grants we receive, such as Revenue Support Grant, are shown as Taxation and non-specific grant income in the CIES. Revenue grants we receive to pay for spending on specific service activities are shown as income for the relevant service area when we are confident that any grant conditions have been met. Where revenue grants have conditions outstanding the grant is held as a receipt in advance; if the conditions are met but the grant remains unspent it is held in an earmarked reserve.

Capital grants are also credited to the CIES when any relevant conditions governing their use have been met. This income is then reversed out and charged to the Capital Adjustment Account upon use so the level of council tax is not affected. Unused non-conditional capital grants are held in the Capital Grants Unapplied Reserve. Before the conditions are met, capital grants are also held on the Balance Sheet as a receipt in advance.

Group Accounts

We have assessed a number of entities, including our wholly owned subsidiaries, in line with the Code and accounting standards. Having due regard to materiality of effects on the financial statements and other qualitative considerations that may affect the understanding by the readers of the accounts, we have not established a requirement to produce group accounts. Further details of all our associated companies, subsidiary company holdings and other related party details are outlined in Note 40. In addition we have accounted for schools' income and expenditure, assets and liabilities in the single entity financial statements rather than produce group accounts, in accordance with the Code.

Heritage assets

Our heritage assets are held for their cultural, environmental or historic associations, making their preservation for future generations important. We value our museum collections and valuables at the Courts, Judges House and Shire Hall at their insurance valuations. The Golden Tower of Leaves and our Waller of Woodcote archive collection of family and

estate letters and deeds at County Records are valued at cost. It would not be cost effective to undertake revaluations for all other County Record documents and any valuations would not have a material impact on the accounts. Operational heritage assets used in the provision of services or for other activities are accounted for under other asset classes elsewhere in the Balance Sheet. Heritage assets classified as community or other assets are valued at insurance cost unless our valuer believes conventional methods relevant to their classification are more appropriate. Any gains on reclassification are taken to the Revaluation Reserve. More detailed information on the heritage assets we hold is available on our website <https://www.warwickshire.gov.uk>.

Income from selling non-current assets

We use the income from selling non-current assets (buildings, vehicles and land) to meet part of the cost of new capital spending or to repay borrowing. We show the gain or loss on the sale of assets in the CIES. This is the difference between the sale proceeds and the carrying value of an asset after allowing for costs relating to the sale of the asset. We take all costs of disposal incurred in a year to the CIES, regardless of whether all the proceeds of the related sale have been received. We use up to 4% of a capital receipt to meet these disposal costs.

The carrying value of the asset (the net book value after depreciation) and the sale proceeds are also reversed in the MIRS and transferred to the Capital Adjustment Account so the level of council tax is not affected.

Where we have the right to capital receipts but have not yet received the cash payment, the transactions in the CIES are unaffected. However, instead of recognising the sales proceeds we instead recognise a Deferred Capital Receipt, which cannot be used to pay for our capital expenditure until the cash is received.

Intangible assets

Intangible assets are non-financial non-current assets that do not have physical substance and are controlled by the authority through custody or legal rights (such as software licences). We treat intangible assets in the same way as other non-current assets. We gradually reduce the value of intangible assets on a straight-line basis over their useful life (up to 10 years) to reflect the consumption of the economic or service benefit and charge this to the CIES. Intangible assets are valued at amortised historic cost.

Inventories

Inventories are materials or supplies that will be consumed in producing goods or providing services. The highways, roads and transport services stocks are valued at the cost of replacing them. Other stocks are valued at the cost we paid for them. These methods of valuing stocks are different from the methods set out by the Code. This does not have a material effect on the financial statements.

Investment property

Investment property assets are those held for rental purposes or capital value appreciation or both. They are not used for the delivery of services. Such assets are initially measured at cost. Investment property is not depreciated but is revalued at fair value every year. Gains and losses on revaluation, as well as disposal and/or rental income, are shown in the Financing and investment income and expenditure line in the CIES.

Leases

Leases can be designated as either finance leases or operating leases. Finance leases are those where substantially all the risks and rewards relating to the leased asset transfer to the lessee. All other leases are operating leases.

Finance leases

We deal with finance leases where we are the lessee in the same way as other capital spending. We include these as assets in the Balance Sheet and charge depreciation on them. Rentals are apportioned between a charge for the acquisition of the asset (recognised as a liability in the Balance Sheet at the start of the lease and written down annually as rent becomes payable) and a finance charge made each year to the CIES.

We do not have material finance leases where we are the lessor.

Operating leases

The vast majority of our lease rental payments (as lessee) are assessed to be operating leases and are charged evenly to the CIES over the life of the lease.

Where we grant an operating lease over a property or item of plant or equipment, the asset is retained on the Balance Sheet and the rental income is credited to the CIES as it is due.

We do not disclose contingent rents as they are not material to the financial statements.

Minimum Revenue Provision

We are required to make an annual contribution from revenue for the repayment of our debt as approved in our Treasury Management Policy. This is known as the Minimum Revenue Provision (MRP). We calculate MRP on a straight line basis using the average remaining useful life of our asset portfolio over the two asset categories of:

- Land, buildings and infrastructure
- Vehicles, plant and equipment

Overheads and support service costs

In accordance with the CIPFA Service Reporting Code of Practice 2018/19 all support service costs are apportioned fully to services on a relevant basis. These include employee numbers, IT network access users and gross spend. The two categories of cost that are not charged out to services are corporate and democratic core costs (shown as Other Services in the CIES) and non-distributed costs.

Property, plant and equipment

Assets that have a physical substance, are held for use in the production or supply of services and that are expected to be used during more than one financial year are classified as property, plant and equipment (PPE).

Recognition

Our spending on buying, creating or improving PPE is classed as capital spending provided that it is probable that the future economic benefits or service associated with the item will flow to us and the cost of the item can be measured reliably. Spending that does not provide a significant benefit in terms of value, asset life, or service performance or which falls below our de minimis level of £6,000 is charged to our revenue account in full in the year it occurs.

Measurement

Assets are initially measured at cost, comprising the purchase price and any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended. Assets are valued on the basis set out by CIPFA and in line with the Statements of Asset Valuation Practice and Guidance Notes issued by the Royal Institute of Chartered Surveyors. Our valuation process is led by the Council's Strategic Asset Management team, who commission external valuers as needed.

The closing balances on 31 March 2019 were determined in the following ways:

- Operational land and buildings are included in the Balance Sheet at their current value based on their existing use less an annual charge for depreciation. However, where there is insufficient market valuation evidence, for example schools, assets are included in the Balance Sheet at a depreciated replacement cost.
- Surplus assets are those which we do not use in our day-to-day work and which are not likely to be disposed of in the next twelve months. We include these assets in the Balance Sheet at fair value, based on highest and best use. These assets are revalued every year and so are not subject to depreciation.
- We include infrastructure assets, such as roads and bridges and community assets, vehicles and equipment in the Balance Sheet at the amount they cost when brought into use less an annual charge for depreciation. These assets are valued in this way because there is no meaningful market data available to calculate an existing use value.
- Assets under construction are held in the Balance Sheet at the cost incurred on their production to date. When the asset is deemed operationally complete the balance is transferred to the appropriate asset class shown above and depreciation begins.

We revalue operational PPE assets held at a value other than depreciated historic cost at least once every five years. We also adjust for any changes to the value of assets more frequently as required to ensure their carrying amount is not materially different from their current value at year end. In particular, we review the need to revalue any asset where there has been more than £0.250 million spend each year.

When asset values rise above the amount we paid for them we add the difference to the Revaluation Reserve. When asset values go down, the reduction is charged to any available Revaluation Reserve balance held for that asset, with the remainder being charged to the relevant service line in the CIES. This charge is then reversed out in the MIRS so that there is no impact on council tax.

Impairment

Assets are assessed at each year-end to identify whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall. The accounting treatment of impairment losses is the same as that for revaluation losses shown above.

Depreciation

Depreciation is an accounting estimate used to spread the cost of an asset over its useful economic life. We charge depreciation on buildings over our valuer's estimate of their useful economic life (between 5 and 58 years), on roads and bridges over 30 years, and on vehicles and equipment over their own useful lives (between 3 and 20 years for vehicles and between 3 and 30 years for equipment).

The cost of depreciation is calculated by the following methodology:

- Our new assets are depreciated from the start of the financial year after they become operationally complete.
- Depreciation is calculated on a straight-line basis meaning that an asset's value falls equally each year throughout its life. If the gross value or remaining life of the asset changes due to expenditure, impairment or revaluation, the depreciation charge will change in the following year.
- We generally charge depreciation on buildings as a single asset. However, if we determine that the value of major components within an asset are material with respect to the overall value of that asset, and that the lifetime of these components is significantly shorter than the remaining useful economic life of the asset, the major component is depreciated separately.

We do not charge depreciation on land we own, as it does not have a limited useful life, nor on investment properties or assets held for sale. Similarly, heritage assets are generally assessed to have infinite lives and so are not depreciated.

The estimated useful economic lives of our land and buildings are assessed by our valuers as part of the revaluation of these assets.

Provisions

We put amounts of money aside to meet future specific service payments. For future events to be reflected in provisions, they need to meet three tests:

- They must be the result of a past event.
- A reliable estimate can be made.
- There must be a clear responsibility for the Council to make a future payment because of the past event.

Provisions are charged to the appropriate service line in the CIES when we become aware that it is probable a payment will be required. The provision is based on the best estimate of the likely settlement. When payments are made they are charged to the provision already set up in the Balance Sheet.

Reserves

We keep reserves to pay for spending on projects we will carry out in future years, to protect us against unexpected events and to manage the financial risk of the uncertainty we face. Reserves include 'earmarked reserves' which we set aside for certain policy purposes and other 'general reserves' which represent resources set aside for purposes such as general events and managing our cash flow. By law, schools are entitled to keep any of their budgets they have not spent. These amounts are shown separately from other reserves.

Reserves are created by appropriating amounts from the council's General Fund in the MIRS. When expenditure is financed from a reserve, the expenditure itself is charged to the appropriate service line in the CIES. The reserve is then appropriated back via the MIRS so that there is no net charge against council tax. Some reserves hold unspent funding which can only be applied in specific ways, such as the Capital Grants Unapplied and Capital Receipts Reserve.

Other 'unusable reserves' are kept to manage the accounting processes for non-current assets, financial instruments, and retirement and employee benefits:

- The capital accounting system requires us to maintain a Revaluation Reserve to reflect unrealised gains on non-current assets, and a Capital Adjustment Account to manage timing differences between their usage and financing.
- We maintain a Collection Fund Adjustment Account which holds the difference between the amounts required to be shown in the CIES for council tax and business rates and that required by legislation to be taken against the General Fund.
- We maintain an Accumulated Absences Account to hold the amount we have to accrue for post-employment benefits such as annual leave earned but untaken at the year-end so as not to affect the level of Council Tax.
- We maintain a Pensions Reserve to hold the difference between any increase in the accounting cost of pensions in the year and the statutory figure chargeable in any year, which is the contribution made by the authority.

Revenue expenditure funded from capital under statute

We undertake some capital spending during the year that does not result in the creation of an asset we own. Any money we spend this way must be charged to the CIES but be funded from capital resources, and so, we make an adjustment in the MIRS equal to the expenditure to reverse this to the Capital Adjustment Account.

Schools and schools assets

The balance of control for local authority maintained schools, foundation, voluntary aided and voluntary controlled schools are all deemed to lie with the local authority. We therefore recognise schools' assets, liabilities, reserves and cash flows in our financial statements as if they were transactions, cash flow and balances of the authority. Any asset provided by a third party and consumed in the provision of an education service with schools or donated to the school will be treated as a donated asset. School assets are derecognised in full on the date that a school transfers to academy status. These are disposals for nil consideration. These losses on disposal/transfer are shown in the Other operating income and expenditure line in the CIES.

VAT

VAT payable is included as an expense only to the extent that it is not recoverable from HMRC. VAT receivable is excluded from income. We are subject to Partial Exemption: as long as the VAT we claim on purchases used to generate exempt income is less than 5% of all VAT claimed on purchases in the year, we can claim all our VAT back in full.

Note on roundings: individual tables presented within disclosures may not sum due to roundings. This does not reflect any inaccuracy or error.

Notes to the Core Financial Statements

Note 1: Expenditure and Funding Analysis and associated notes

The purpose of the Expenditure and Funding Analysis is to demonstrate to council tax payers how the funding available to the authority (i.e. grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed and earned by the authority in accordance with generally accepted accounting practices. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

2017/18 (Restated)				2018/19		
Net Expenditure Chargeable to the General Fund £m	Adjustments Between the Funding and Accounting Basis £m	Net expenditure in the Comprehensive Income and Expenditure Statement £m	Summary of revenue spending	Net Expenditure Chargeable to the General Fund £m	Adjustments Between the Funding and Accounting Basis £m	Net expenditure in the Comprehensive Income and Expenditure Statement £m
			Money spent on services			
167.1	142.6	309.7	~ Communities Directorate	175.9	88.4	264.3
221.3	9.5	230.8	~ People Directorate	231.0	9.2	240.2
41.8	13.0	54.8	~ Resources Directorate	41.8	18.6	60.4
-75.0	5.2	-69.8	~ Schools	-83.3	0.6	-82.7
-110.7	79.1	-31.6	~ Other Services	-106.9	73.7	-33.2
0.0	-11.8	-11.8	~ Non-distributed costs	0.0	8.6	8.6
244.5	237.6	482.1	Net cost of services	258.5	199.1	457.6
-257.9	-62.2	-320.1	~ Other income and expenditure	-277.4	-67.2	-344.6
-13.4	175.4	162.0	Surplus (-) or deficit on the provision of services	-18.9	131.9	113.0
133.4			Opening General Fund Balances	146.8		
			Opening Balance Adjustment - Financial instrument reclassification	3.1		
13.4			Less/Plus Surplus or (Deficit) on General Fund Balance in Year	18.9		
146.8			Closing General Fund Balance	168.9		

The General Fund balances above include a significant proportion of earmarked reserves including those held by schools. For more details and information see the Movement in Reserves Statement and Note 2 to the accounts.

The reportable segments used in the Expenditure and Funding Analysis are those reported to the Cabinet Committee for quarterly budget monitoring and year end reporting to Members. The restatement of 2017/18 figures and the opening balance adjustment for the financial instrument reclassification is explained in Note 3.

Notes to the Expenditure and Funding Analysis

The table below provides a reconciliation of the main adjustments to the net expenditure chargeable to the General Fund Balances to arrive at amounts in the Comprehensive Income and Expenditure Statement. The relevant transfers between reserves are explained in the Movement in Reserves Statements.

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	2018/19			
	Adjustments for Capital Purposes (a) £m	Net change for Pensions Adjustments (b) £m	Other Statutory Differences (c) £m	Total Adjustments £m
~ Communities Directorate	79.8	8.0	0.6	88.4
~ People Directorate	-1.3	6.9	3.6	9.2
~ Resources Directorate	12.3	4.4	1.9	18.6
~ Schools	-0.4	3.0	-2.0	0.6
~ Other Services	-12.3	0.4	85.6	73.7
~ Non-distributed costs		8.6		8.6
Net cost of services	78.1	31.3	89.7	199.1
~ Other income and expenditure from the Expenditure and Funding Analysis	5.8	17.6	-90.6	-67.2
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement surplus or deficit on the Provision of Services	83.9	48.9	-0.9	131.9

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	2017/18 (Restated)			
	Adjustments for Capital Purposes (a) £m	Net change for Pensions Adjustments (b) £m	Other Differences (c) £m	Total Adjustments £m
~ Communities Directorate	132.5	7.9	2.2	142.6
~ People Directorate	-0.4	6.9	3.1	9.6
~ Resources Directorate	7.6	4.8	0.5	12.9
~ Schools	-0.6	5.3	0.5	5.2
~ Other Services	-12.8	0.1	91.7	79.1
~ Non-distributed costs	0.0	-11.8	0.0	-11.8
Net cost of services	126.4	13.3	98.0	237.6
~ Other income and expenditure from the Expenditure and Funding Analysis	18.3	18.2	-98.7	-62.2
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement surplus or deficit on the Provision of Services	144.7	31.5	-0.8	175.4

a) Adjustments for capital purposes – this column adds in depreciation, impairment and revaluation gains and losses as well as Revenue expenditure funded by capital under statute and capital grants used to fund that expenditure to the service lines within the Comprehensive Income and Expenditure Account. It also includes:

- **Other operating expenditure** – income received on disposal of assets and the amounts written off on those assets are added.
- **Financing and investment income and expenditure** – statutory charges for capital financing i.e. Minimum Revenue Provision and other revenue contributions are deducted.
- **Taxation and non-specific grant income and expenditure** – credits for capital grants receivable in the year without conditions or for which conditions were satisfied in the year are added.

b) Net change for the Pensions adjustments – this column adds the net change for the removal of pensions contributions and the addition of employee pension-related expenditure and income.

- **For services** – this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement of current service costs and past service costs as a result of employee service.
- **For Financing and investment income and expenditure** – the net interest on the defined benefit liability is added as a cost.

c) Other differences – this column adds other differences between the amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute. These include:

- **Taxation and non-specific grant income and expenditure** – the difference between what is chargeable under statutory regulations for Council Tax and Business Rates and the income recognised under generally accepted accounting practices. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund. Revenue grants that are receivable without conditions or service-specific stipulation are required to be shown within this line rather than within the Net Cost of Services.

Expenditure and Income Analysed by Nature

Expenditure/Income	2017/18 £m	2018/19 £m
Expenditure:		
~ Employee expenses	344.6	356.6
~ Other services expenses	440.5	456.7
~ Support service recharges	0.0	0.0
~ Depreciation and amortisation	43.5	43.0
~ Impairment and revaluation losses (including reductions in fair value of investment property)	94.7	45.5
~ Interest payments	17.2	17.1
~ Precepts and Levies	0.2	0.2
~ Loss on the disposal of assets	70.0	74.9
Total Expenditure	1,010.6	994.0
Income:		
~ Fees, charges and other service income from contracts with customers	-76.9	-82.1
~ Other contributions, reimbursements and statutory income	-33.5	-34.9
~ Interest and investment income (including increases in fair value of investment property)	-3.8	-3.5
~ Income from council tax	-258.6	-276.4
~ Grants	-475.9	-484.1
Total Income	-848.6	-881.0
Surplus or Deficit on the Provision of Services	162.0	113.0

Total income received can be analysed on a segmental basis as follows:-

Segmental Income Received	2017/18 £m	2018/19 £m
~ Communities Directorate	43.4	40.2
~ People Directorate	56.1	66.2
~ Resources Directorate	15.5	15.5
~ Schools	272.0	266.4
~ Other Services	410.1	423.4
	797.1	811.7
~ Capital Grants Credited to the CIES (Note 23)	50.3	69.3
~ Revaluation Gains on investment property credited to the CIES (Note 11)	1.2	0.0
Total Income Analysed on a segmental basis	848.6	881.0

We lease some of our properties on long term contracts with customers but these are not material. Any amounts outstanding at year end are shown amongst the debtors in Note 14 as appropriate.

Note 2: Adjustments between accounting basis and funding basis under regulations

Adjustments between accounting basis and funding basis under regulations 2018/19	General Fund Balance	Capital Fund	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves net spending
	£ m	£ m	£ m	£ m	£ m
Adjustments primarily involving the Capital Adjustment Account					
Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES):					
~ Charges for depreciation of non-current assets	41.9				-41.9
~ Revaluation losses on property, plant and equipment assets	45.2				-45.2
~ Movements in the market value of investment properties	0.3				-0.3
~ Amortisation of intangible assets	1.1				-1.1
~ Capital grants and contributions applied	-63.0				63.0
~ Revenue expenditure funded from capital under statute	13.1				-13.1
~ Amounts of non-current assets written off on disposal to the CIES	105.3				-105.3
~ Non current assets - disposal proceeds not yet received	0.0				0.0
<u>Insertion of items not debited or credited to the CIES</u>					
~ Minimum Revenue Provision	-12.4				12.4
~ Capital expenditure charged to the General Fund Balance	-3.5				3.5
Adjustments primarily involving the Capital Grants Unapplied Account					
~ Capital Grants and contributions unapplied credited to the CIES	-13.7			13.7	0.0
~ Application of Capital Grants to the Capital Adjustment Account	0.0			0.0	0.0
Adjustments primarily involving the Capital Receipts Reserve & the Deferred Capital Receipts Reserve					
~ Cash sale proceeds credited as part of the gain/loss on disposal to the CIES	-24.6		24.6	0.0	0.0
~ Deferred capital receipts realised in year			2.7		-2.7
~ Deferred capital receipts credited as part of the gain/loss on disposal to the CIES	-6.0				6.0
~ Use of Capital Receipts Reserve to finance new capital expenditure	0.0		-17.6		17.6
~ Contribution from Capital Receipts Reserve to fund administrative costs of non-current asset disposals	0.0	0.1	-0.1		0.0
Reserve					
~ Proportion of discounts received in previous years to be credited to the General Fund Balance in accordance with statutory requirements	-0.2				0.2
Adjustments primarily involving the Pensions Reserve					
~ Grant funding of fire fighters' pension liabilities	-5.4				5.4
~ Reversal of net charges made for retirement benefits in accordance with IAS19	94.7				-94.7
~ Employer's pensions contributions and direct payments to pensioners	-40.4				40.4
Adjustments primarily involving the Collection Fund Adjustment Account					
~ Amount by which council tax income credited to the CIES is different from council tax income calculated in accordance with statutory requirements	1.0				-1.0
~ Amount by which business rates income credited to the CIES is different from business rates income calculated in accordance with statutory requirements	0.2				-0.2
Adjustment primarily involving the Accumulated Absences Account					
~ Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	-2.0				2.0
Total adjustments	131.9	0.1	9.6	13.7	-155.3

Adjustments between accounting basis and funding basis under regulations 2017/18	General Fund Balance	Capital Fund	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves net spending
	£ m	£ m	£ m	£ m	£ m
Adjustments primarily involving the Capital Adjustment Account					
<u>Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement (CIES):</u>					
~ Charges for depreciation of non-current assets	42.9				-42.9
~ Revaluation losses on property, plant and equipment assets	94.7				-94.7
~ Movements in the market value of investment properties	-1.2				1.2
~ Amortisation of intangible assets	0.5				-0.5
~ Capital grants and contributions applied	-60.8				60.8
~ Revenue expenditure funded from capital under statute	14.9				-14.9
~ Amounts of non-current assets written off on disposal to the CIES	75.4				-75.4
~ Non-current assets - disposal proceeds not yet received	-2.7				2.7
<u>Insertion of items not debited or credited to the CIES</u>					
~ Minimum Revenue Provision	-12.5				12.5
~ Capital expenditure charged to the General Fund Balance	-5.1				5.1
Adjustments primarily involving the Capital Grants Unapplied Account					
~ Capital Grants and contributions unapplied credited to the CIES	2.5			-2.5	0.0
~ Application of Capital Grants to the Capital Adjustment Account	-1.3			1.3	0.0
Adjustments primarily involving the Capital Receipts Reserve					
~ Cash sale proceeds credited as part of the gain/loss on disposal to the CIES	-2.8		2.8	0.0	0.0
~ Deferred capital receipts realised in year					0.0
~ Deferred capital receipts credited as part of the gain/loss on disposal to the CIES					0.0
~ Use of Capital Receipts Reserve to finance new capital expenditure			-2.8		2.8
~ Contribution from Capital Receipts Reserve to fund administrative costs of non-current asset disposals	0.0	0.0			0.0
Adjustments primarily involving the Financial Instruments Revaluation Reserve					
~ Proportion of discounts received in previous years to be credited to the General Fund Balance in accordance with statutory requirements	0.0				0.0
Adjustments primarily involving the Pensions Reserve					
~ Grant funding of fire fighters' pension liabilities	-4.6				4.6
~ Reversal of net charges made for retirement benefits in accordance with IAS19	75.4				-75.4
~ Employer's pensions contributions and direct payments to pensioners	-39.3				39.3
Adjustments primarily involving the Collection Fund Adjustment Account					
~ Amount by which council tax income credited to the CIES is different from council tax income calculated in accordance with statutory requirements	-0.7				0.7
~ Amount by which business rates income credited to the CIES is different from business rates income calculated in accordance with statutory requirements	-0.4				0.4
Adjustment primarily involving the Accumulated Absences Account					
~ Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	0.3				-0.3
Total adjustments	175.4	0.0	0.0	-1.2	-174.2

Note 3: Significant items of income and expenditure and restatements of prior year figures

The Comprehensive Income and Expenditure Statement and related notes have been restated for 2017/18 for comparative purposes to reflect changes in the organisation's structure from 1 April 2018 which resulted in material movements of expenditure and income between directorates: the major changes were that Public Health (net expenditure £23.4 million) was moved from the Communities Directorate to the People Directorate while Fire and Rescue (net expenditure £26.8 million) was absorbed into the Communities Directorate. This does not change the overall reported position on the statement or notes.

Due to the transitional requirements of IFRS9 Financial Instruments, we have reclassified a number of our financial assets to reflect the new categories. The Available for Sale category no longer exists, so we have made an opening adjustment at the start of 2018/19 to move our £45.4 million of assets previously held in this category:

- £43.4 million of assets in the Threadneedle Social Bond and CCLA Property Funds have been moved to the Fair Value through Profit and Loss category; and
- £2.0 million of equity assets in various investments, all of which are not subject to contractual cashflows and which are not held for trading, have been designated as Fair Value through Other Comprehensive Income and Expenditure.

In addition the Loans and Receivables category no longer exists, so the assets previously shown under this category are now shown within the category of Amortised Cost.

£2.3 million previously held in the Available for Sale Reserve in relation to the equity assets and the CCLA Property Fund has been transferred to the unusable Financial Instruments Revaluation Reserve on 1st April 2018, the latter under the provisions of a statutory override. £2.2 million in relation to the Threadneedle Social Bond Fund has been taken to a usable Earmarked Reserve.

The introduction of IFRS 9 has also required us to write down the value of loans outstanding by £0.9m on the 1 April 2018. This value has been taken to the same Earmarked Reserve as described above.

As well as Note 13, these adjustments are shown in the Movement in Reserves Statement and also in Note 7 and Note 20 as appropriate. The accounting policies for the new classes of assets are included in our Accounting Policies note.

The introduction of IFRS 15 has not led to a need to restate any of our prior year figures. The accounting policy has been updated to reflect the new requirement.

Note 4: Other operating expenditure

2017/18 £ m	Other operating expenditure	2018/19 £ m
0.2	Environment Agency Levy	0.2
70.0	Losses on disposal/transfer of non-current assets	74.9
70.2		75.2

Note 5: Financing and investment income and expenditure

2017/18 £ m	Financing and investment income and expenditure	2018/19 £ m
17.2	Interest payable and similar charges	17.1
20.9	Net interest on the net defined benefit liability	21.6
-2.5	Interest receivable and similar income	-3.5
0.0	Unrealised gains or losses on financial assets held at fair value through profit and loss transferred to unusable reserves	-0.2
-13.0	Trading account income	-13.4
13.8	Trading account expenditure	13.4
-1.2	Income and expenditure on investment properties and changes in their fair value	0.3
0.4	Other investment expenditure	0.5
-1.0	Other investment income	-0.8
34.6		35.0

Note 6: Taxation and non-specific grant income and expenditure

2017/18 £ m	Taxation and non specific grant income and expenditure	2018/19 £ m
-258.6	Council tax income	-276.4
	Business rates income and expenditure	
-37.9	~ Retained business rates	-39.0
-24.1	~ Business rates top up	-26.1
-1.0	Business rates pool growth (WCC share)	-1.8
-1.2	Business rates pool surplus	-1.5
-20.4	Revenue Support Grant	-9.7
	Other non-ringfenced Government grants	
-4.6	~ Fire Pensions Fund Grant	-5.4
-26.8	~ Revenue grants	-25.7
-50.3	~ Capital grants and contributions	-69.3
-424.9		-454.8

Note 7: Transfers to/from earmarked reserves

Movement in earmarked reserves	Balance at 31 March 2017	Transfers		Balance at 31 March 2018	Opening Balance Adjustment 1 April 2018 (Note 3)	Transfers		Balance at 31 March 2019
		Out	In			Out	In	
	£ m	£ m	£ m	£ m	£ m	£ m	£ m	£ m
Social Care Support Savings	6.5	0.0	5.5	12.0		0.0	4.8	16.8
Schools Balances (under a scheme of delegation)	14.7	-2.2	0.0	12.5		0.0	2.3	14.8
Redundancy Fund	12.4	-0.5	0.0	11.9		-1.3	0.0	10.6
Corporate Systems Replacement Fund	0.0	0.0	2.7	2.7		0.0	6.4	9.2
Insurance Fund	8.4	0.0	0.5	8.9		0.0	0.0	8.9
Medium Term Contingency	15.9	-0.7	0.0	15.2		-8.4	0.0	6.8
Business Rates Appeals Reserve	1.0	1.6	0.0	2.6		0.0	3.8	6.4
Strategic Commissioning Savings	4.7	0.0	1.4	6.1		0.0	0.0	6.1
Adult Social Care (Better Care Fund) Reserve	1.2	0.0	2.0	3.2		0.0	1.4	4.6
Business Rates Pool Reserve	0.9	0.0	1.3	2.2		0.0	1.8	4.0
Financial Instrument Reserve	0.0	0.0	0.0	0.0	3.1	0.0	0.0	3.1
Other Service savings and earmarked reserves (net movement)	41.6	-14.8	12.3	39.1		-2.0	6.7	43.9
Total	107.3	-16.6	25.7	116.4	3.1	-11.7	27.4	135.2

The money that services set aside is held to make sure that they can meet future known budget commitments, and that services will have the resources to react to any unexpected events. Details of reserves allocated to the Council's services can be found in the One Organisational Plan Progress Report, available at <https://www.warwickshire.gov.uk>.

Note 8: Property, plant and equipment

Property, plant and equipment	Land and buildings	Surplus assets	Vehicles, machinery, furniture and equipment	Roads and bridges	Country parks and open spaces	Assets under construction	Total
	£ m	£ m	£ m	£ m	£ m	£ m	£ m
Gross book value at 1 April 2018	697.1	0.2	56.6	588.7	2.8	34.8	1,380.1
Depreciation balance at 1 April 2018	-25.5	0.0	-45.9	-183.8	-0.1	0.0	-255.3
Net book value at 1 April 2018	671.6	0.2	10.8	404.8	2.8	34.7	1,124.8
Changes in the year							
~ reclassifications	2.2	1.3	0.0	0.0	0.0	0.1	3.6
~ spending on assets	11.6	0.0	2.3	32.2	0.1	24.1	70.3
~ transfer of assets under construction to operational assets on project completion	11.8	0.0	0.1	10.8	0.0	-22.7	0.0
~ value of assets we have sold/transferred	-78.8	0.0	-4.1	0.0	0.0	0.0	-83.0
~ changes in the value of assets: revaluation	-50.2	-0.1	0.0	0.0	-0.6	0.0	-50.9
~ reversal of prior year impairments and revaluation losses	22.2	0.0	0.0	0.0	0.0	0.0	22.2
Depreciation							
~ depreciation written off on revaluation	41.3	0.0	0.0	0.0	0.2	0.0	41.5
~ depreciation written off on disposal	3.3	0.0	4.0	0.0	0.0	0.0	7.3
~ depreciation	-19.3	0.0	-2.9	-19.6	-0.1	0.0	-41.9
Net book value at 31 March 2019	615.8	1.3	10.0	428.2	2.4	36.2	1,093.9
Gross book value at 31 March 2019	615.8	1.3	54.8	631.7	2.4	36.2	1,342.2
Depreciation balance at 31 March 2019	0.0	0.0	-44.8	-203.5	0.0	0.0	-248.3
Net book value at 31 March 2019	615.8	1.3	10.0	428.2	2.4	36.2	1,093.9

Property, plant and equipment	Land and buildings	Surplus assets	Vehicles, machinery, furniture and equipment	Roads and bridges	Country parks and open spaces	Assets under construction	Total
	£ m	£ m	£ m	£ m	£ m	£ m	£ m
Gross book value at 1 April 2017	830.6	2.9	56.8	563.0	3.2	35.5	1,492.0
Depreciation balance at 1 April 2017	-45.8	0.0	-44.3	-165.0	-0.3	0.0	-255.4
Net book value at 1 April 2017	784.8	2.9	12.5	397.9	3.0	35.4	1,236.5
Changes in the year							
~ opening balance adjustment	-0.1	0.0	0.0	0.0	0.0	0.0	-0.1
~ reclassifications	3.0	-1.7	0.0	0.0	0.0	0.0	1.3
~ spending on assets	19.5	0.0	2.1	21.1	0.2	18.7	61.7
~ transfer of assets under construction to operational assets on project completion	12.4	0.0	0.0	4.6	0.2	-19.3	-2.1
~ value of assets we have sold/transferred	-78.2	0.0	-2.3	0.0	0.0	-0.1	-80.6
~ changes in the value of assets: revaluation	-102.9	-1.1	0.0	0.0	-0.8	0.0	-104.8
~ reversal of prior year impairments and revaluation losses	12.8	0.0	0.0	0.0	0.0	0.0	12.8
Depreciation							
~ depreciation written off on revaluation	37.1	0.0	0.0	0.0	0.3	0.0	37.4
~ depreciation written off on disposal	3.7	0.0	2.0	0.0	0.0	0.0	5.7
~ depreciation	-20.5	0.0	-3.6	-18.8	-0.1	0.0	-43.0
Net book value at 31 March 2018	671.6	0.2	10.7	404.8	2.8	34.7	1,124.8
Gross book value at 31 March 2018	697.1	0.2	56.6	588.7	2.8	34.8	1,380.1
Depreciation balance at 31 March 2018	-25.5	0.0	-45.9	-183.8	-0.1	0.0	-255.3
Net book value at 31 March 2018	671.6	0.2	10.8	404.8	2.8	34.7	1,124.8

Our land and building assets includes schools, fire stations, libraries, waste disposal sites and other buildings. Assets we have sold or transferred mainly relate to schools that have transferred to Academy status during the year.

Depreciation

We charge depreciation on buildings over our valuer's estimate of their useful economic life (between 5 and 58 years), on roads and bridges over 30 years, and on vehicles and equipment over their own useful lives (between 3 and 20 years for vehicles and between 3 and 30 years for equipment).

Capital commitments

At 31 March 2019, the authority had entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2018/19 and future years. The total of those payments we were still due to make on capital schemes that were not yet finished, or which we had not finished paying for is £27.5 million. Similar commitments at 31 March 2018 were £36.7 million.

The four largest outstanding commitments are as follows:

1. Rural Broadband project – Contract 3 - £11.9 million
2. Highways Maintenance Contract 2016 - £9.6 million
3. Rural Broadband project – Contract 2 - £1.6 million
4. Long Lawford Primary School – new classrooms - £0.7 million

Effects of changes in estimates

There have been no material changes to our accounting estimates for property, plant and equipment in 2018/19.

Revaluations

We carry out a programme of revaluations that ensures all property, plant and equipment required to be measured at fair value for the asset type is revalued at least every five years. The table below shows the date at which our property, plant and equipment assets were last valued.

Revaluations	Land and buildings £ m	Surplus Assets £ m	Vehicles, machinery, furniture and equipment £ m	Roads and bridges £ m	Country parks and open spaces £ m	Assets under construction £ m	Total £ m
Carried at historical cost	0.0	0.0	10.0	428.2	2.4	36.2	476.8
Valued at current value as at:							
31st March 2019	615.8	1.3	0.0	0.0	0.0	0.0	617.1
Total cost or valuation	615.8	1.3	10.0	428.2	2.4	36.2	1,093.9

All our revalued assets carried at current value were valued in 2018/19. Valuation of land and buildings were carried out in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

All our Surplus Assets fall within the Level 2 Fair value category, valued using observable inputs. There has been no change in categorisation during the year.

Note 9: School property, plant and equipment

The value of our school property, plant and equipment is £451.0 million (2017/18 - £539.7 million). The table below shows a breakdown across the various types of school.

School Property, plant and equipment At 31 March 2019	Land £ m	Buildings £ m	Other Assets £ m	Total £ m	Number of Schools
Community Schools	142.0	107.6	2.0	251.6	78
Voluntary Aided Schools	51.5	28.6	0.0	80.1	29
Voluntary Controlled Schools	60.4	32.8	0.0	93.2	37
Foundation Schools	9.6	16.5	0.0	26.1	6
Net book value at 31 March 2019	263.5	185.5	2.0	451.0	150

School Property, plant and equipment At 31 March 2018	Land £ m	Buildings £ m	Other Assets £ m	Total £ m	Number of Schools
Community Schools	144.7	129.1	2.6	276.5	85
Voluntary Aided Schools	55.2	43.0	0.0	98.2	31
Voluntary Controlled Schools	61.0	42.1	0.0	103.1	40
Foundation Schools	28.9	33.0	0.0	62.0	8
Net book value at 31 March 2018	289.8	247.3	2.6	539.7	164

The number of schools has reduced by fourteen. Twelve schools (thirteen sites) chose to take up academy status in 2018/19. One school listed in 2017/18 was only a playing field and this has been transferred to a school which has academy status.

Whilst we recognise the assets of voluntary aided, voluntary controlled and foundation schools in our accounts we do not have the right to access or dispose of these assets to settle any liabilities. We have no donated school assets.

Note 10: Heritage assets

The net book value of the heritage assets we hold is £4.4 million (£4.3m in 2017/18). There have been no significant acquisitions during 2018/19 and there have not been any significant disposals of heritage assets. More detailed information about the specific heritage assets we hold is on our website <https://www.warwickshire.gov.uk>.

Note 11: Investment properties

We classify a number of properties as investment properties, most of which are leased out to third parties under operating leases.

The following items of income and expense have been accounted for in the Financing and investment income and expenditure line in the Comprehensive Income and Expenditure Statement:

31 March 2018 £ m	Investment properties	31 March 2019 £ m
0.1	Direct net operating expense arising from investment property	0.1
0.1	Net gain/loss (-)	0.1

The table below summarises the movement in the fair value of investment properties over the year.

31 March 2018 £ m	Investment properties	31 March 2019 £ m
58.8	Balance at the start of the year	58.9
-1.3	Reclassifications	-3.5
0.2	Additions	0.1
0.0	Disposals	-29.6
1.2	Net gains from fair value adjustments	0.0
0.0	Net losses from fair value adjustments	-0.3
58.9	Balance at the end of the year	25.6

The table below shows the fair value of these assets.

Investment Properties - Fair value	Quoted Market Price - Level 1 £ m	Using Observable Inputs - Level 2 £ m	Unobservable Inputs - Level 3 £ m	Total £ m
31st March 2018	23.6	35.3	0.0	58.9
31st March 2019	0.0	25.6	0.0	25.6

The significant majority of the elimination of level 1 assets relates to the disposals above.

Note 12: Intangible Assets

We account for our software as intangible assets, to the extent that the software is not an integral part of a particular IT system accounted for as a hardware item of property, plant and equipment. Our intangible assets include both purchased licences and internally generated software.

The carrying amount of intangible assets is amortised on a straight line basis. The amortisation of £1.1 million (£0.5 million in 2017/18) charged to revenue in 2018/19 was charged to a number of services, some of which was absorbed as an overhead and charged across all service headings in the Net Expenditure of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on intangible asset balances during the year is as follows:

2017/18 £ m	Intangible assets	2018/19 £ m
4.2	Gross book Value at 1 April	7.8
-3.0	Amortisation balance at 1 April	-3.5
1.2	Net book value at 1 April	4.3
	Changes in the year	
1.5	~ Spending on assets	0.5
2.1	~ Transfer from work in progress to complete	0.0
0.0	~ Value of assets we have sold	-1.0
	Amortisation	
0.0	~ Amortisation written off on disposal	1.0
-0.5	~ Amortisation	-1.1
4.3	Net book value at 31 March	3.7
7.8	Gross book Value at 31 March	7.3
-3.5	Amortisation balance at 31 March	-3.6
4.3	Net book value at 31 March	3.7

All software is valued at historic cost. We own a number of software licences across the authority which are written off to revenue over their expected useful lives (between 1 and 10 years):

Remaining Useful Life	2017/18		2018/19	
	Internally Generated	Other Assets	Internally Generated	Other Assets
1 year	0.0	0.3	0.0	0.0
2 years	0.0	0.2	0.0	0.1
3 years	0.0	0.2	0.0	0.2
4 years	3.3	0.3	2.9	0.3
5 years	0.0	0.0	0.2	0.0
Total	3.3	1.0	3.1	0.6

Note 13: Financial instruments

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

Financial Assets and liabilities	31 March 2018			31 March 2019		
	Current £m	Long-term £m	Total £m	Current £m	Long-term £m	Total £m
Financial Assets						
Investments:						
~ Fair Value through Profit and Loss	0.0	0.0	0.0	43.5	0.0	43.5
~ Loans and Receivables/Amortised Cost	50.4	0.0	50.4	110.8	0.0	110.8
~ Fair value through other comprehensive income - designated equity instruments	0.0	0.0	0.0	0.0	2.0	2.0
~ Available-for-sale financial assets	43.4	2.0	45.4	0.0	0.0	0.0
Total investments	93.8	2.0	95.8	154.3	2.0	156.3
Debtors - at amortised cost						
~ Amortised cost	0.0	0.5	0.5	0.0	0.8	0.8
~ Financial assets carried at contract amounts	42.6	0.0	42.6	59.4	0.0	59.4
Total Debtors	42.6	0.5	43.1	59.4	0.8	60.2
Cash:						
~ Cash and cash equivalents	190.3	0.0	190.3	204.7	0.0	204.7
Total Cash	190.3	0.0	190.3	204.7	0.0	204.7
Total Financial assets	326.7	2.5	329.2	418.4	2.8	421.2

Financial Assets and liabilities	31 March 2018			31 March 2019		
	Current £m	Long-term £m	Total £m	Current £m	Long-term £m	Total £m
Financial Liabilities						
Borrowings:						
~ Financial liabilities at amortised cost	9.7	352.3	362.0	18.5	341.4	359.9
Total Borrowings	9.7	352.3	362.0	18.5	341.4	359.9
Creditors - amortised cost						
~ Financial liabilities at contractual amounts	73.2	0.0	73.2	75.9	0.0	75.9
Total	73.2	0.0	73.2	75.9	0.0	75.9

Reconciliation to Balance Sheet carrying amounts	2017/18 £m	2018/19 £m
Debtors that are financial instruments	42.6	59.4
Debtors that are not financial instruments	21.4	22.7
Total Debtors	64.0	82.1
Creditors that are financial instruments	73.2	75.9
Creditors that are not financial instruments	33.6	44.2
Total Creditors	106.8	120.1

Our financial instruments have been reclassified this year with the introduction of IFRS 9. This is discussed in Note 3 and our approach to classification and accounting is disclosed in our Accounting Policies. Restatements of value or classification have been treated as opening adjustments as at 1 April 2018.

The valuation of financial instruments has been classified into the three levels of fair value hierarchy required in the Code according to the quality and reliability of the information and techniques used to value them at fair value.

The fair values of financial liabilities and financial assets carried in the balance sheet at contractual amounts have been assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments. (Level 1 in the fair value hierarchy).

The difference between the long term borrowing nominal amounts carried in the Balance Sheet and their fair value is based on a calculation that uses new loan rates to estimate what it would cost to borrow a similar portfolio of loans at the Balance Sheet date. These loans are with the Public Works Loan Board with interest rates fixed on the date of the initial lending. For more details see note 35.

We use an external expert to provide the fair values for our borrowings, which along with our other financial assets held in the amortised cost and fair value through profit and loss categories are Level 2 in the fair value hierarchy.

Equity instruments assets are valued internally using the earnings multiple valuation method based on the latest available accounts for the companies in which we hold shares. Details are shown in note 40. Where that data is not available they are valued at cost. (Level 3 in the fair value hierarchy). Under IFRS 9, as detailed in note 3, these are re-designated in 2018/19, as fair value through other comprehensive income (previously available for sale financial assets).

Investments held at amortised cost (£110.8 million) consist of bank, building society and local authority investments which are held solely for payment of principal and interest and a business model to collect contractual cash flows. The carrying amount and fair value consist of the principal amount and accrued interest to 31 March.

Assets held at fair value through profit and loss (£43.5 million) are made up of two funds: Threadneedle Social Bond Fund and CCLA Property Fund. The carrying amount and fair value are based on unit prices provided through fund manager statements. See also note 3 and accounting policies for FVPL assets.

In assessing fair value we have made the following assumptions:

- No early repayment or impairment is recognised;
- Where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value; and
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

There have been no transfers between input levels in 2018/19 and no changes in the valuation techniques for financial instruments during the year.

The fair value hierarchy of assets and liabilities is shown in the table below:

Financial Instruments - Fair value 31 March 2019	Quoted Market Price - Level 1 £ m	Using Observable Inputs - Level 2 £ m	Unobservable Inputs - Level 3 £ m	Total £ m
Financial Assets:-				
- Amortised cost (note 1)	0.0	110.8	0.0	110.8
- Fair Value through Profit and Loss (note 2)	0.0	43.5	0.0	43.5
- Fair value through other comprehensive income - designated equity instruments (note 2)	0.0	0.0	2.0	2.0
Debtors:-				
- Financial assets carried at contractual amounts (deemed to be fair value)	60.2	0.0	0.0	60.2
Cash:-				
- Cash and cash equivalents (deemed to be fair value)	204.7	0.0	0.0	204.7
Total Financial Assets	264.9	154.3	2.0	421.2
Financial Liabilities:-				
Borrowings:-				
- Financial liabilities carried at amortised cost	0.0	550.2	0.0	550.2
Creditors:-				
- Financial liabilities carried at contractual amounts (deemed to be fair value)	75.9	0.0	0.0	75.9
Total Financial Liabilities	75.9	550.2	0.0	626.1

Financial Instruments - Fair value 31 March 2018	Quoted Market Price - Level 1 £ m	Using Observable Inputs - Level 2 £ m	Unobservable Inputs - Level 3 £ m	Total £ m
Financial Assets:-				
- Investments - Loans and receivables (carried at cost plus accrued interest)	0.0	50.4	0.0	50.4
- Available-for-sale financial assets	0.0	43.4	2.0	45.4
Debtors:-				
- Financial assets carried at contractual amounts (deemed to be fair value)	43.1	0.0	0.0	43.1
Cash:-				
- Loans and receivables (cash and cash equivalents) - deemed to be fair value	190.3	0.0	0.0	190.3
Total Financial Assets	233.4	93.8	2.0	329.2
Financial Liabilities:-				
Borrowings:-				
- Financial liabilities carried at amortised cost	0.0	543.9	0.0	543.9
Creditors:-				
- Financial liabilities carried at contractual amounts (deemed to be fair value)	73.2	0.0	0.0	73.2
Total Financial Liabilities	73.2	543.9	0.0	617.1

Note 1 - In 2017/18 these were categorised as available for sale financial assets.

Note 2 - In 2017/18 these were categorised as loans and receivables.

	(Surplus)/Deficit on the Provision of Services		Other Comprehensive Income and Expenditure	
	2017/18 £m	2018/19 £m	2017/18 £m	2018/19 £m
Interest paid and investment income received				
Net gains and Losses				
- Financial assets measured at fair value through profit and loss	0.0	-0.1		0.0
- Available for Sale Financial assets	0.0	0.0	-0.6	0.0
Total net gains	0.0	-0.1	-0.6	0.0
Interest Revenue				
- Financial assets measured at amortised cost	2.5	3.5		0.0
Total Interest Revenue	2.5	3.5	0.0	0.0
Interest Expense				
- Financial assets measured at amortised cost	-17.2	-17.1	0.0	0.0
Total Interest Expense	-17.2	-17.1	0.0	0.0

Financial Liabilities	31 March 2018		31 March 2019	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£ m	£ m	£ m	£ m
Financial liabilities held at amortised cost	362.0	543.9	359.9	550.2
Long term creditors	0.0	0.0	0.0	0.0
Financial Liability at contractual amounts	73.2	73.2	75.9	75.9
Finance Lease liabilities	0.0	0.0	0.0	0.0
Total	435.2	617.1	435.8	626.1

Financial Assets	31 March 2018		31 March 2019	
	Carrying Amount	Fair Value	Carrying Amount	Fair Value
	£ m	£ m	£ m	£ m
Financial assets held at amortised cost	50.4	50.4	110.8	110.8
Financial assets at fair value through Profit and Loss	0.0	0.0	43.5	43.5
Cash and Cash Equivalents	190.3	190.3	204.7	204.7
Fair value through other comprehensive income - designated equity instruments	0.0	0.0	2.0	2.0
Available for sale financial assets	45.4	45.4	0.0	0.0
Debtors carried at contractual amounts	42.6	42.6	59.4	59.4
Long term debtors	0.5	0.5	0.8	0.8
Total	329.2	329.2	421.2	421.2

Note 14: Debtors

Restated 31 March 2018 £ m	Short-term debtors	31 March 2019 £ m
16.3	Trade Receivables	26.7
3.7	VAT	3.7
0.3	Other Public Sector Prepayments	0.2
10.5	Council Tax and Non Domestic Rates - Taxpayers	12.1
4.6	Council Tax and Non Domestic Rates - Local authorities	4.8
-2.7	Council Tax and Non Domestic Rates - Bad Debts	-3.0
0.7	Prepayments in relation to capital contracts	0.6
4.3	Other prepayments to External Organisations and Individuals	4.4
10.8	Social Care Debtors	12.2
4.0	Capital debtors	9.2
12.8	Other debtors	13.3
-1.3	Bad Debts	-2.0
64.0	Balance at the end of the year	82.1

The 2017/18 figures are restated to reflect a more detailed analysis than was previously provided. This has not changed the overall position.

Note 15: Cash and cash equivalents

31 March 2018 £ m	Cash and cash equivalents	31 March 2019 £ m
18.8	Cash held by the authority (including schools and imprest accounts)	18.1
171.5	Bank current accounts (call accounts and instant access deposit accounts)	129.9
0.0	Short-term deposits with building societies and other institutions less than 3 months maturity	56.7
190.3	Total cash and cash equivalents	204.7

Note 16: Creditors

Restated 31 March 2018 £ m	Short-term Creditors	31 March 2019 £ m
14.7	Trade Payables	14.2
5.0	Social Security Costs	5.0
5.4	Other Public Sector accruals	7.0
2.9	Council Tax and Non Domestic Rates - Taxpayers	3.1
2.2	Council Tax and Non Domestic Rates - Local authorities	4.6
7.3	Accumulated Absences	5.3
23.5	Receipts in Advance	31.6
10.9	Other accruals in relation to capital contracts	13.6
34.8	Other accruals to External Organisations and Individuals	35.8
106.8	Balance at the end of the year	120.1

The 2017/18 figures are restated to reflect a more detailed analysis than was previously provided. This has not changed the overall position.

Note 17: Provisions

Our provisions total £7.6million (£8.0 million 2017/18).

Our former liability insurers, Municipal Mutual Insurance (MMI) went into run-off (ceased to write new business) on 30 September 1992, following which a contingent Scheme of Arrangement became effective on January 1994 to ensure a smooth run-off should MMI subsequently be declared insolvent. In the event of the Scheme being triggered, claims paid by MMI after 30 September 1992 will be liable to claw back, at a percentage to be determined by the administrators, with subsequent claims to be paid in part at the same percentage. A Supreme Court judgement relating to establishment of liability arising from mesothelioma claims under employers' liability policies has resulted in the increased possibility of the Scheme being triggered. We have set aside £2.0 million to cover the claw back and the outstanding claims.

We have to account for our share of non-domestic rating appeals that are still to be resolved by the Valuation Office Agency for the District and Borough Councils in Warwickshire. We cannot predict when these appeals may be raised or settled, so we have assumed that these settlements will be made within 1 year for the purposes of these accounts. The amount we have provided is £3.8 million

We have reassessed the balance of liabilities between the county council and the Firefighters' Pension Fund. Some of the final costs are still uncertain and so a provision of £0.6 million has been included.

We have had to plan to reduce our staff numbers to deliver our savings programme. We have accounted for these employment costs but only where the decisions taken are irreversible. This and all other provisions, totalling £1.2 million, are individually insignificant.

Note 18: Usable Reserves

Movements in our usable reserves are detailed in the Movement in Reserves Statement and in notes 1 and 2. A summary of revenue and capital usable reserves is shown below:

31 March 2018 £ m	Usable reserves	31 March 2019 £ m
29.2	General Fund	32.3
116.4	Earmarked Reserves	135.2
1.2	Capital Fund	1.4
0.0	Capital Receipts Reserve	9.6
1.4	Capital Grants Unapplied	15.1
148.2	Total usable reserves	193.6

Note 19: Unusable Reserves

31 March 2018 £ m	Unusable reserves	31 March 2019 £ m
174.6	Revaluation Reserve	195.2
706.5	Capital Adjustment Account	630.9
0.0	Deferred Capital Receipts Reserve	6.0
4.5	Available for Sale Financial Instruments Reserve (Note 3)	0.0
0.0	Financial Instruments Revaluation Reserve (Note 3)	2.4
-7.3	Accumulated Absences Reserve	-5.3
3.7	Collection Fund Adjustment Account	2.4
-787.0	Pensions Reserve	-924.8
95.0	Total unusable reserves	-93.2

Revaluation Reserve

The Revaluation Reserve contains the gains we have made arising from increases in the value of our property, plant and equipment and intangible assets. The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost;
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2017/18 £ m	Revaluation Reserve	2018/19 £ m
144.2	Balance on 1 April	174.6
-0.1	Opening balance adjustments	0.0
57.5	Revaluation increases	89.5
-17.2	Revaluation decreases	-33.7
-4.1	Depreciation adjustment to Capital Adjustment Account	-6.1
-5.7	Revaluation written off on disposal	-29.1
174.6	Balance on 31 March	195.2

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for the financing of the acquisition, construction or enhancement of those assets under statutory provisions:

- The Account is debited with the cost of acquisition, construction and enhancement as depreciation, impairment and revaluation losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts we set aside as finance for the costs of acquisition, construction and enhancement.
- The Account contains the accumulated gains and losses on investment properties and gains recognised on donated assets that we have yet to consume.

- The Account also contains revaluation gains accumulated on property, plant and equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 2 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

2017/18 £ m	Capital Adjustment Account	2018/19 £ m
840.1	Balance on 1 April	706.5
14.0	Revaluation increase	22.2
-107.5	Revaluation decrease	-65.4
4.1	Depreciation adjustment to Revaluation Reserve	6.1
5.7	Revaluation written off on disposal	29.1
-75.3	Value of asset disposals	-105.3
2.7	Disposal proceeds not yet received	0.0
0.0	Disposal proceeds received transferred to usable reserves	-2.7
-14.9	Transfer of spending on assets we do not own	-13.1
-31.0	Transfers to and from the revenue account	-30.7
68.6	Money used to buy assets	84.1
706.5	Balance on 31 March	630.9

Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the authority does not treat these gains as useable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

31 March 2018 £ m	Deferred Capital Receipts reserve	31 March 2019 £ m
0.0	Balance on 1 April	0.0
0.0	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the comprehensive Income and Expenditure Statement	6.0
0.0	Balance on 31 March	6.0

Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve previously contained the gains/losses we made arising from increases/decreases in the value of our investments that have quoted market prices or otherwise do not have fixed or determinable payments.

31 March 2018 £ m	Available for Sale Financial Instruments Reserve	31 March 2019 £ m
5.1	Balance on 1 April	4.5
0.0	Transfer on 1 April to Financial Instruments Reserve (earmarked)	-2.2
0.0	Transfer on 1 April to Financial Instruments Revaluation Reserve	-2.3
-0.3	Unrealised gains/losses on financial assets not charged to the surplus/deficit on the provision of services	0.0
-0.2	Movement in valuation of investments not charged to Surplus/Deficit on the provision of services	0.0
4.5	Balance on 31 March	0.0

Balances at 31 March 2018 that did not meet the criteria for a pooled investment vehicle under IFRS9 (Financial Instruments) were transferred to an earmarked reserve on 1 April 2018. The balance of the Available for Sale Financial Instruments Reserve was then transferred to the Financial Instruments Revaluation Reserve on 1 April 2018. The Available for Sale Financial Instruments Reserve will no longer be in use after this date.

Financial Instruments Revaluation Reserve

The Financial Instruments Revaluation Reserve contains the gains/losses made by the authority arising from increases/decreases in the value of its equity investments that are measured at fair value through other comprehensive income plus those financial assets valued at fair value through profit and loss for which a statutory over ride exists, because they meet the conditions of being classified as a pooled investment vehicle. This means that changes in their fair value do not hit the General Fund. The balance is reduced when investments with accumulated gains are

- revalued downwards or impaired and the gains are lost
- disposed of and the gains are realised.

The opening balance at 1 April 2018 was the amount transferred from the Available for Sale Financial Instruments Reserve.

31 March 2018 £ m	Financial Instrument Revaluation Reserve	31 March 2019 £ m
0.0	Transfer at 1 April 2018 from Available for Sale Financial Instruments Reserve	2.3
0.0	Upward revaluation of investments	0.1
0.0	Balance at 31 March	2.4

Accumulated Absences Account

The Accumulated Absences Account absorbs the amounts that would otherwise affect the General Fund from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund is neutralised by transfers to or from the Account.

31 March 2018 £ m		Movement in Accumulated Absences Account	31 March 2019 £ m	
	-7.0	Balance at 1 April		-7.3
7.0		Settlement or cancellation of accrual made at the end of the preceding year	7.3	
-7.3		Amounts accrued at the end of the current year	-5.3	
	-0.3	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		2.0
	-7.3	Balance at 31 March		-5.3

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax and business rates income in the Comprehensive Income and Expenditure Statement as it falls due compared with the statutory arrangements for paying across amounts due to the General Fund.

31 March 2018 £ m		Movement in Collection Fund Adjustment Account	31 March 2019 £ m	
2.6		Balance at start of year		3.7
0.7		Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements		-1.0
0.4		Amount by which non domestic rates income credited to the Comprehensive Income and Expenditure Statement is different from non domestic rate income calculated for the year in accordance with statutory requirements		-0.2
3.7		Balance at end of year		2.4

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. We account for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities to reflect inflation, changing assumptions and investment returns on any resources set aside to meet costs. However, statutory arrangements require benefits earned to be financed, as we make employer's contributions to pension funds or eventually pay any pensions for which we are directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources we have set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time that the benefits come to be paid.

On 31 March 2018 £ m	Pensions Reserve - All Schemes	On 31 March 2019 £ m
-801.8	Balance as 1 April	-787.0
46.3	Remeasurements of net defined (liability)/asset	-88.9
-75.4	Reversal of net charges made for retirement benefits	-94.7
39.3	Employer's pension contributions and direct payments to pensioners payable in the year	40.4
4.6	Grant funding of firefighters' pensions liabilities	5.4
-787.0	Balance at 31 March	-924.8

Note 20: Cash Flow Statement – operating activities

The cash flows for operating activities include the following items:

31 March 2018 £m		31 March 2019 £m
2.5	Interest received	3.2
-8.6	Interest paid	-17.1
1.0	Dividends received	0.8

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

31 March 2018 £m		31 March 2019 £m
42.9	Depreciation	41.9
93.5	Impairment and downward valuations	45.5
0.5	Amortisation	1.1
21.7	Increase/(decrease) in creditors	10.7
-3.9	(Increase)/decrease in debtors including bad debts	1.2
0.5	(Increase)/decrease in inventories	-0.2
31.5	Movement in pension liability	43.0
75.3	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	105.3
1.0	Other non-cash items charged to the net surplus or deficit on the provision of services	-0.5
263.0		248.0

The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities.

31 March 2018 £m		31 March 2019 £m
-5.5	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	-24.6
-50.3	Any other items for which the cash effects are investing or financing cash flows	-76.7
-55.8		-101.2

Note 21: Cash Flow Statement – investing activities

31 March 2018 Restated £ m	Cash flows from investing activities	31 March 2019 £ m
-62.9	Purchase of property, plant and equipment, investment property and intangible assets	-68.2
-20.2	Proceeds or purchase (-) of short-term and long-term investments	-60.4
-0.5	Other receipts or payments (-) for investing activities	-0.3
2.8	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	27.3
63.2	Other receipts from investing activities - capital grants	83.4
-17.6	Net cash flows from investing activities	-18.2

The restatement of this note is explained in the Cash Flow Statement.

Note 22: Cash Flow Statement – financing activities

31 March 2018 Restated £ m	Cash flows from financing activities	31 March 2019 £ m
0.0	Repayments of short and long term borrowing	-1.2
0.0	Net cash flows from financing activities	-1.2

The restatement of this note is explained in the Cash Flow Statement.

Our only cash flow in relation to borrowing was the repayment of £1.2 million of loans outstanding (nil for 2017/18). Non-cash flows reflected in the closing balance of the loans were the adjustment upon transition to IFRS 9 discussed in Note 3, and the annual adjustment for effective interest rates.

Note 23: Grant Income

We credited the following grants to the Comprehensive Income and Expenditure Statement in 2018/19:

Restated 2017/18 £ m	Grant income	2018/19 £ m
	Revenue grants credited to Services:	
233.9	Dedicated Schools Grant	230.1
10.0	Pupil Premium Grant	9.6
3.9	Sixth Form Funding	2.7
2.8	Other Schools Grants	4.3
3.1	Asylum seekers	3.2
23.6	Public Health Grant	23.0
5.3	Universal Infant Free School Meals	5.0
1.5	Adult & Community Learning	1.5
12.5	Better Care Fund	15.0
3.6	Other revenue grants	4.0
300.2	Total revenue grants	298.3
	Capital grants and contributions credited to services:	
3.8	Disabled Facilities Grant	4.2
0.7	Early Years Sure Start	0.0
0.8	BDUK	1.3
2.9	Private developer funding	0.6
1.1	Other grants/contributions	1.3
9.3	Total capital grants and contributions	7.4
309.5	Total	305.7

The 2017/18 revenue grant figures have been restated to correct some minor errors. These do not have a material impact on the position shown.

Restated 2017/18 £ m	Grant income	2018/19 £ m
	Credited to Taxation and Non Specific Grant Income:	
2.5	Business Rates Retention/Compensation Scheme	4.2
3.0	Transition Grant	0.0
1.2	Education Services Grant	0.0
10.5	Better Care Fund	12.1
0.8	Special Educational Needs and Disability Grant	0.0
2.8	New Homes Bonus	2.6
1.9	Independent Living Fund Grant	1.8
1.2	Tackling Troubled Families	1.4
1.3	Childrens Social Innovation Programme	1.6
20.4	Revenue Support Grant	9.7
4.6	Fire Pension Fund Grant	5.4
1.6	Other Grants	2.1
51.8	Total revenue grants	40.8
	Capital grants and contributions:	
1.3	Devolved Formula Capital	1.2
0.0	HS2 Limited Funding	4.0
11.1	Schools Maintenance and Basic Need	20.2
1.2	Network Rail	0.0
19.9	Local Transport Plan & other transport grants	24.2
1.3	Contribution from other local authorities	2.3
15.3	Private developer funding	16.8
0.1	Other grants/contributions	0.5
50.3	Total capital grants	69.2
102.1	Total	110.0

We have received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver.

The balances at year end are as follows:

Restated 31 March 2018 £ m	Grant receipts in advance	31 March 2019 £ m
	Short-term grant receipts in advance - revenue	
0.5	Other grants	0.7
0.5	Total revenue grants	0.7
	Long-term grant receipts in advance - capital	
1.6	Devolved Formula Capital	1.5
0.7	Grant from Other Local Authorities	1.6
0.0	Additional School Capital Funding	1.2
32.9	Private developer funding and capital receipt deposits	53.0
0.4	Other grants/contributions	1.3
35.7	Total capital grants	58.6
36.2	Total	59.3

Note 24: Accounting standards issued that have not yet been adopted

The following accounting standards have been issued but not yet adopted:

- Amendments to IAS40 Investment Property – transfers of investment property
- IFRIC 22 Foreign currency transactions and advance consideration
- IFRIC 23 Uncertainty over Income Tax treatments
- Amendments to IFRS 9 Financial Instruments: prepayment features with negative compensation
- Annual improvements to IFRS Standards 2014 – 2016 cycle

These standards all apply to local authority accounts in 2019/20 but are not expected to have a material effect on the authority's financial statements.

Note 25: Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions we have made about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in our Balance Sheet at 31 March 2019 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Property, plant and equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance in relation to individual assets. In the current economic climate the authority cannot be certain about its ability to sustain the current level of spending on repairs and maintenance bringing into doubt the useful lives of the assets.	<p>If a reduction of asset life occurs, the depreciation and carrying amount of the asset falls.</p> <p>It is estimated that the annual depreciation charge for property, plant and equipment would increase by £4.8 million for every year that useful lives are reduced.</p>
Pensions liability	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the authority with expert advice about the assumptions to be applied.	<p>The effects on the net pension liability of changes in individual assumptions can be measured. For instance, a 0.5% decrease in the discount rate, in isolation, would result in an increase in the pension liability of £177.8 million. See note 37 for further examples.</p> <p>During 2018/19, our actuaries advised that the net pensions' liability has increased by £137.8 million mainly as a result of an actuarial loss due to revaluation of fund assets.</p>
Fair Value	<p>It is not always possible for the fair values of investment properties, surplus assets and assets held for sale to be measured based on quoted prices in active markets (i.e. Level 1 inputs).</p> <p>For Level 2 inputs we use quoted prices for similar assets or liabilities in active markets at the balance sheet date and for level 3 inputs</p>	<p>We use a combination of indexation techniques, beacon valuations and discounted cash flow models to measure the value of our investment properties, surplus assets and assets held for sale.</p> <p>The unobservable inputs used in the fair value measurement include assumptions regarding rent growth and occupancy levels.</p>

	<p>we use the most recent valuations.</p> <p>Where possible the inputs to these valuation techniques are based on observable data, but where this is not possible, judgement is required in establishing fair values.</p> <p>Where Level 1 inputs are not available, we use valuers to identify the most appropriate valuation techniques to determine fair value.</p>	<p>Significant changes in any of the unobservable inputs would result in a significantly lower or higher fair value measurement for these assets.</p>
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Note 26: Capital expenditure and capital financing

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed from borrowing (resulting in future revenue charges), the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically yet to be financed. The CFR is analysed in the second part of this note.

2017/18 £ m	Capital financing requirement	2018/19 £ m
316.7	Opening requirement	314.0
	Capital investment:	
61.7	- Property, plant & equipment	70.3
1.5	- Intangible assets	0.5
0.2	- Investment property	0.1
14.9	- Revenue spending from capital under statute	13.1
78.3	Total capital investment	84.1
	Sources of finance:	
-2.8	- Capital receipts	-17.6
-60.8	- Government grants and other contributions	-63.0
	- Sums set aside from revenue:	
-5.1	- Direct revenue contributions	-3.5
-12.5	- MRP	-12.4
-81.1	Total sources of income	-96.4
314.0	Closing capital financing requirement	301.7

2017/18 £ m	Explanation of movements in the year	2018/19 £ m
-2.7	Change in underlying need to borrow	-12.3
-2.7	Increase/decrease(-) in Capital Financing Requirement	-12.3

Note 27: Critical judgements in applying accounting policies

In applying our accounting policies as set out at the start of this document, we have had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for local government. However, we have determined that this uncertainty is not yet sufficient to provide an indication that our assets might be impaired as a result of a need to close facilities and reduce levels of service provision.
- We consider voluntary controlled, voluntary aided and foundation schools contribute alongside maintained schools, to meeting our service objectives both now and in the future and that therefore their expenditure, income and the assets they use in the provision of services should form part of our accounts. In accordance with the Code we include them in our single entity accounts and we do not have to prepare separate group accounts. Details of the value and number of each type of school included in our accounts are shown at note 9.
- When a school that is held on our Balance Sheet transfers to academy status we account for this as a disposal for nil consideration on the date that the school converts to academy status rather than as an impairment on the date that approval to transfer to Academy status is agreed.
- Details of our relationships with other companies and investments in companies are detailed in note 40. These are not material and we have not prepared group accounts on this basis.

Note 28: Dedicated Schools' Grant

Our spending on schools is funded primarily by a grant provided by the Education and Skills Funding Agency, the Dedicated Schools Grant (DSG). DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools Budget as defined in the School Finance and Early Years (England) Regulations 2017. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Central spending includes other funding allocated as school specific contingencies and nominally held funds and allocations by the School Forum. The DSG figure is as confirmed by the Department for Education in March 2019.

We confirm that the Dedicated Schools' Grant received in 2018/19 was £230.1 million (made under section 14 of the Education Act 2002). It has been fully distributed to support schools' budgets, as set out in the regulations made under sections 45A, 45AA, 47, 47ZA, 47A, 48, 49 and 138(7) of, and paragraph 2(B) of schedule 14 to, the Schools Standards and Framework Act 1998 and section 24(3) of the Education Act 2002.

Details of the deployment of DSG receivable for 2018/19 are shown below.

2017/18 Total £ m		2018/19		
		Central Spending £ m	Individual schools budget (ISB) £ m	Total £ m
391.7	Final DSG for the year before Academy recoupment	54.3	349.1	403.4
-157.8	Less Academy recouped for the year	0.0	-172.0	-172.0
233.9	Total DSG after Academy recoupment for the year and agreed initial budget distribution in the year.	54.3	177.1	231.4
0.0	Plus DSG brought forward from the previous year	0.4	0.5	0.9
0.0	Less DSG Carry forward to next year agreed in advance	0.0	0.0	0.0
233.9	Agreed initial budgeted distribution in the year	54.7	177.6	232.3
0.0	In year Adjustments	0.0	-1.3	-1.3
233.9	Final budgeted DSG distribution for the year	54.7	176.4	231.1
-75.1	Actual central spending for the year	-55.8	0.0	-55.8
-157.9	Actual ISB deployed to schools	0.0	-177.5	-177.5
0.0	Our contribution in the year	1.4	0.8	2.1
0.9	Under/Over(-) spend for the year (carried forward)	0.3	-0.3	0.0

Note 29: Events after the Balance Sheet date

As a result of the Government's white paper 'The Importance of Teaching', which allows Schools to opt out of local government control by becoming academies, twelve Warwickshire schools chose to take up the new academy status in 2018/19 and a further six Warwickshire community schools are anticipated to also convert to academy status in 2019/20 and beyond. The significance of the conversion of these schools to academy is that the value of the land, buildings and any vehicles, plant and equipment will be removed from our Balance Sheet at the date of conversion. The value of the derecognition of the current schools looking to convert to academy status after 31 March 2019 will be in the region of £39.1 million.

Note 30: External audit costs

We have incurred costs of £0.073 million (£0.094 million in 2017/18) for the year in relation to the audit of the Statement of Accounts and £0.051 million (£0.011 million in 2017/18) in respect of certification of grant claims and other services provided by our external auditors.

Note 31: Leases

Authority as lessee

- Finance leases
We have acquired some equipment under finance leases. The assets acquired under these leases are carried as property, plant and equipment in the Balance Sheet. These amounts are not material to the financial statements.
- Operating leases
We have acquired a number of buildings, vehicles and items of equipment by entering into operating leases. These amounts are not material to the financial statements.

Authority as lessor

- Finance leases
We do not have any finance leases as lessor.
- Operating leases
We lease out property under operating leases for the following purposes:
 - For the provision of community services, such as community centres, homes for the elderly and disabled nurseries;
 - For economic development purposes to provide accommodation for local businesses;
 - For the support of rural businesses to support smallholdings and farming; and
 - To individuals for personal and business use.

The future minimum lease payments receivable under non-cancellable leases in future years are:

31 March 2018 £ m	Operating lease period	31 March 2019 £ m
1.5	Not later than 1 year	1.6
4.2	Later than 1 year and not later than 5 years	4.3
9.6	Later than 5 years	10.8
15.2	Total	16.7

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. The contingent rent is not material to the financial statements.

Note 32: Contingent assets

We currently have no contingent assets.

Note 33: Contingent liabilities

As a result of a legal ruling ("McCloud/Sargeant") the elements of the Judges and Firefighters' Pension Schemes have been found to be unlawful on the grounds of age discrimination. It is probable that this will also be the case for similar transitional protections introduced when the Local Government Pension Scheme was changed in 2014. The impact of this is still uncertain both in terms of future changes to benefits payable to individuals and the resulting financial impact for the authority. Initial high level estimates indicate this is unlikely to be a material figure.

As a result of a legal ruling UK defined benefit pension schemes (such as LGPS) must compensate members for differences attributable to guaranteed minimum pensions (the minimum pension an occupational scheme must provide a scheme member as an alternative to the State Earning Related Pension Scheme). The impact of this is still uncertain as further consultation on the methodology for ensuring equalisation and the legislation required to implement the preferred option has yet to happen. Initial high level estimates indicate this is unlikely to be a material figure.

Note 34: Members' allowances

Elected members were paid a total of £0.790 million (£0.779 million in 2017/18) in allowances and expenses. In addition we paid independent and co-opted members allowances and expenses of £0.020 million (£0.021 million in 2017/18). No single member was paid more than £50,000 during the year. Further details of allowances and expenses payments made to Elected Members in 2018/19 are available on our website <https://www.warwickshire.gov.uk>. Payments to elected Members include expenses for the Police and Crime Panel which are reimbursed by the Home Office.

Note 35: Nature and extent of risk arising from financial instruments

Our activities expose us to a variety of financial risks:

- Credit risk – the possibility that other parties might fail to pay amounts due to us;
- Liquidity risk – the possibility that we might not have funds available to meet our commitments to make payments; and
- Market risk – the possibility that financial loss might arise as a result of changes in such measures as interest rates and stock market movements.

Our overall financial risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Financial risk management is carried out by a central treasury management team, under policies approved by the Council annually in the Treasury Management Strategy, available via <https://www.warwickshire.gov.uk>. We provide written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash.

Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to our customers. Our Accounting Policies note describes our overall approach to evaluating impairments to be reflected in the carrying value of our financial assets.

Many of the invoices we raise are the result of statutory obligations. However, where we are providing non statutory goods or services to customers, we consider their ability to pay. A number of checks are available to managers as outlined in our Corporate Debt Recovery Policy. Our current debtors including trade debtors are assessed at each year end for impairment. This is assessed using aged debt analysis and past experience of bad debt profiles. The change in the bad debt provision during the year and any amounts found to be irrecoverable are charged against services in the Net Cost of Services in the CIES. The amount of our bad debt provision is shown in Note 14.

We have assessed our potential maximum exposure to credit risk, based on experience of default and collectability over the last five financial years. This has been adjusted to reflect current market conditions. However, there is no effect as there is no instance of institutions that meet our credit ratings defaulting in the last five years. Deposits are not made with banks and financial institutions unless they are rated independently with a minimum score as laid out in the Treasury Management Strategy.

Liquidity risk

As we have ready access to borrowings from the Public Works Loan Board, there is no significant risk that we will be unable to raise finance to meet our future commitments under financial instruments. Instead the risk is that we will be bound to replenish a significant proportion of our borrowings at a time of unfavourable interest rates. To mitigate this, our strategy is to ensure that not more than 20% of loans are due to mature within any rolling three year period.

The maturity analysis of financial liabilities is as follows:

2017/18 £ m	Loans we have not yet repaid	2018/19 £ m
	We owe money to:	
353.4	~ Public Works Loans Board	351.4
8.6	~ Public Works Loans Board - Accrued Interest	8.5
362.0	Total	359.9
	When we will pay the money back:	
9.7	Less than 1 year	18.5
0.0	Between 1 and 2 years	20.0
30.0	Between 2 and 5 years	0.0
322.3	More than 10 years	321.4
362.0	Total	359.9

Our level of borrowing is due to paying for capital spending in previous years. We have not borrowed any money from external sources in 2018/19 to pay for new capital spending.

We use cash reserves which we have set aside to support future years' revenue budgets to invest in the short term. We have included these as short-term investments on the Balance Sheet.

All trade and other payables are due to be paid in less than one year.

Market risk

Interest Rate Risk

We are exposed to significant risk in terms of our exposure to interest rate movements on our borrowings and investments. Movements in interest rates have a complex impact. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates – the fair value of the borrowings will fall;
- Investments at variable rates – the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- Investments at fixed rates – the fair value of the assets will fall.

As part of our strategy for managing interest rate risk we aim to keep a maximum of 25% of our borrowing in variable rate loans.

We have an active strategy for assessing interest rates exposure that allows for any adverse changes to be incorporated into the budget on a quarterly basis. According to this assessment strategy, at 31 March 2018, if interest rates had been 1% higher with all other variables held constant, the financial effect would be:

- No change in the fair value of fixed rate investment assets.
- A decrease in fair value of fixed borrowing of £82.1 million (£85.9 million in 2017/18).

Changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund. Movements in the fair value of fixed rate investments will be reflected in the Comprehensive Income and Expenditure Statement.

Price risk

We have some shareholdings in specific interests and we are not in a position to diversify our portfolio. The current value of the shareholding is £2.0 million. For these equity instrument holdings, we have irrevocably elected to recognise any movements in price as gains and losses recognised in Other Comprehensive Income in the Income and Expenditure Statement (see Note 3). In 2018/19 this amounted to a gain of £0.002 million. They will not be credited or charged to the General Fund until such times as they are either impaired, sold or derecognised. We also have some investments held

as Fair Value through Profit and Loss. All profits and losses on sales and impairments as well as in-year valuation movements on these assets must be recognised immediately in the Comprehensive Income and Expenditure Statement. We have not disposed of any of these holdings this year. At 31 March 2019 we recognised a total net gain of £0.121 million in the Comprehensive Income and Expenditure Statement. One of these investments has been classified as a pooled investment vehicle which allows us to apply a statutory override which means that any changes in fair value do not hit the General Fund but are reversed in the Movement in Reserves Statement and placed in the unusable Financial Instruments Revaluation Reserve until the investment is either sold or de-recognised. The other is not classed as a pooled investment vehicle so the statutory override does not apply and changes in fair value do hit it the General Fund in the year.

Treasury management

We comply with CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectional Guidance Notes and the Ministry for Housing, Communities and Local Government guidance on local government investments issued in March 2004. An updated version of the latter was released in February 2018 to apply to accounting periods from 1st April 2018 onwards.

We aim to achieve the optimum return on our investments commensurate with proper levels of security and liquidity. The borrowing of monies purely to invest and make a return is unlawful and we do not engage in such activity. Our external fund managers comply with the Annual Investment Strategy. The agreement between us and the fund managers additionally stipulates additional guidelines and limits in order to manage risk.

Note 36: Officers remuneration and termination benefits

We are required to show the number of our staff who are paid more than £50,000 a year. This is shown in the table below. Pay includes salary, redundancy, taxable travel and other taxable costs. These figures do not include employer's pension contribution and exclude remuneration for senior staff who are shown separately.

2017/18		Remuneration Band	2018/19	
Number of Staff	Number Left in the Year		Number of Staff	Number Left in the Year
128	0	£50,000 - £54,999	128	2
77	1	£55,000 - £59,999	73	1
66	3	£60,000 - £64,999	72	1
36	0	£65,000 - £69,999	40	3
18	0	£70,000 - £74,999	24	2
19	0	£75,000 - £79,999	21	2
4	0	£80,000 - £84,999	5	2
4	0	£85,000 - £89,999	2	0
4	0	£90,000 - £94,999	1	1
3	0	£95,000 - £99,999	5	0
2	0	£100,000 - £104,999	1	0
1	0	£105,000 - £109,999	2	1
0	0	£115,000 - £119,999	1	0
0	0	£120,000 - £124,999	2	1
0	0	£165,000 - £169,999	1	1
0	0	£170,000 - £174,999	1	1
362	4		379	18

A number of employees left during 2018/19, incurring costs of £2.3 million (£1.8 million in 2017/18). None of this relates to senior staff. This cost includes officers who have left as part of ongoing savings and efficiency plans. See table below for details of total exit costs, which also includes the pensions costs funded by the authority not shown in the table above.

We are required to disclose the remuneration of senior employees, as defined by regulation, by post for salaries under £150,000 and by name for those whose salary is over £150,000. Remuneration for senior staff includes the employer's contribution to the appropriate pension fund.

Post holder information (post title and name)		Salaries (including fees and Allowances) £	Taxable Expense Allowances £	Compensation for loss of office £	Total excluding pension contributions £	Employer's Pension Contributions £	Total including pension contributions £
Joint Managing Director, Communities - Monica Fogarty	2017/18	160,000	0	0	160,000	30,560	190,560
	2018/19	166,876	967		167,843	32,541	200,384
Joint Managing Director, Resources - David Carter (Head of Paid Service)	2017/18	160,000	0	0	160,000	2,579	162,579
	2018/19	166,050			166,050	32,380	198,430
Strategic Director, People Group (Note1)	2017/18	74,031	0	0	74,031	14,140	88,171
	2018/19	134,284			134,284	26,185	160,469
Strategic Director, Communities Group (Note 2)	2017/18						
	2018/19	22,007	0	0	22,007	4,291	26,298
Chief Fire Officer	2017/18	123,981	0	0	123,981	26,904	150,885
	2018/19	127,415	0	0	127,415	23,712	151,127
Assistant Director - People (Head of Public Health - Dr John Linnane) (Note 3)	2017/18	161,103	0	0	161,103	23,167	184,270
	2018/19	164,702	271	0	164,973	23,167	188,140
Assistant Director Finance and ICT (Section 151 Officer) (Note 4)	2017/18	107,223	0	0	107,223	20,480	127,703
	2018/19	92,854	0	0	92,854	18,106	110,960
Assistant Director Children and Families (Chief Education Officer) (Note 5)	2017/18	81,473	0	0	81,473	15,562	97,035
	2018/19	59,938	0	0	59,938	11,688	71,626
Assistant Director Governance and Policy (Monitoring Officer)	2017/18	104,069	0	0	104,069	19,877	123,946
	2018/19	110,434	0	0	110,434	21,535	131,969
Total 2017/2018		971,880	0	0	971,880	153,269	1,125,149
Total 2018/2019		1,044,560	1,238	0	1,045,798	193,605	1,239,403

Note 1: Payments to the Interim Strategic Director, People for the period 1 April 2017 to 31 August 2017 via an agency were £117,972. The new Strategic Director, People started 1 September 2017 and the annualised salary for 2017/18 was £126,911. The Strategic Director, People holds the posts of Director of Children's Services and Director of Adult Social Services.

Note 2: The Interim Strategic Director, Communities started on 1 February 2019. The annualised salary for the post was £132,038. Prior to this date the role was included in the post of Joint Managing Director, Communities.

Note 3: The standard salary for the Assistant Director People is £101,451. Additional Payments for Clinical Excellence Award, Additional Programme Activity and the Director of Public Health role result in the total salary in the table.

Note 4: The Assistant Director for Finance and ICT left on 31 January 2019. The annualised salary for 2018/2019 was £111,555. The role of Assistant Director Finance and ICT (acting as S151 Officer) was covered by an Interim from 1 February 2019 and paid via an agency. Payments for the period 1 February 2019 to 31 March 2019 were £39,960.

Note 5: The Assistant Director for Children and Families left 7 December 2018. The annualised salary for this post is £86,838. The role was covered from 8 December 2018 to March 2019 by an interim. Payments via an agency were £51,942.

The Director of Transformation, who has a strategic role reporting directly to the Joint Managing Directors started on 23 October 2017 and was paid via an Agency. Payments for 2018/2019 were £222,500 (£75,000 in 2017/18).

Exit Package Cost Band (including Special Payments)	Number of compulsory redundancies		Number of other departures agreed		Total Number of packages by cost band		Total cost of packages in each band £ m	
	2017/18	2018/19	2017/18	2018/19	2017/18	2018/19	2017/18	2018/19
£0 - £20,000	2	9	95	57	97	66	0.571	0.453
£20,001 - £40,000	0	0	14	12	14	12	0.379	0.339
£40,001 - £60,000	0	0	4	7	4	7	0.183	0.311
£60,001 - £80,000	1	3	2	2	3	5	0.202	0.353
£80,001 - £100,000	0	2	0	2	0	4	0.000	0.346
£100,001 - £150,000	0	0	1	3	1	3	0.128	0.359
£150,001 - £200,000	0	1	0	0	0	1	0.000	0.183
£200,001 - £250,000	0	0	0	0	0	0	0.000	0.000
£250,001 - £300,000	0	0	1	0	1	0	0.291	0.000
	3	15	117	83	120	98	1.754	2.344

This is staff that have left the authority in the year. In addition we are required to account for the termination costs for staff that have signed an agreement to leave the authority which cannot be cancelled but who do not leave until after the 31 March, as a provision charged in the Comprehensive Income and Expenditure Statement. These will be included in the note in the year in which they leave the authority.

Note 37: Pension schemes

As part of the terms and conditions of employment, we offer retirement benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make payments that need to be disclosed at the time that employees earn their future entitlement.

Pension Schemes operated by the Council

Teachers

We operate a pension scheme for our teaching staff, under the Superannuation Act 1972. The scheme provides teachers with a defined benefit when they retire. The Teachers' Pensions Agency manages the scheme under the Teachers' Pensions Regulations 1997, as amended. The Government sets teachers' and employers' contribution rates on the basis of an assumed fund. The scheme has a large number of participating employers and so we are not able to identify our share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of our Statement of Accounts, the scheme is therefore accounted for on the same basis as a defined contribution scheme.

We may be required to make two kinds of contributions to the scheme – ‘normal’ and ‘supplementary’. The normal contribution is the percentage of a newly recruited teacher’s salary that is needed to meet the cost of the pension liability. We would pay a supplementary contribution if the Government found that future liabilities would not be met by the normal contributions. A supplementary contribution is not needed at present. Our total employer’s contribution cost was £12.2 million in 2018/19 (£13.1 million in 2017/18).

We are also responsible for paying any extra added years of benefits and early retirement costs to pensioners. These extra costs are classed as defined benefits. As a result, in our accounts we show the extra cost of pensions decisions we made in the current year, no matter when we will actually pay these financial costs. There is no fund for these discretionary benefits and so there are no assets. In 2018/19 the payments relating to added pensionable years came to £3.2 million (£3.0 million in 2017/18). We made no payments relating to early retirement in 2018/19 or 2017/18.

Firefighters

There is a defined benefit pension scheme for our firefighters, under the Superannuation Act 1972. The Firefighters’ Pension Scheme in England is an unfunded scheme where we promise to provide employees with benefits under the scheme but make no advance funding in the scheme for those benefits. Benefits are paid directly when they become due.

We pay an employer’s pension contribution, based on a percentage of pay, into the pension fund. The pension fund will be balanced to nil at the end of the year by either paying over to the government any excess, or by receiving cash in the form of pension top-up grant. This grant is paid to the Firefighters’ Pension Fund and not the County Council. The Government sets the employees’ and employer’s contribution rates by regulation.

In 2018/19, pension payments totalled £6.4 million (£6.2 million in 2017/18). Costs relating to early retirement totalled £1.3 million in 2018/19 (£0.8 million in 2017/18).

The estimated employer’s contributions for Fire Fighters pension for the period to 31st March 2020 will be approximately £6.0 million.

Firefighters’ Injury Awards Scheme

Firefighters’ injury awards are financed from our revenue account. An ongoing liability to pay injury awards is included in our Balance Sheet. This liability is subject to the same actuarial assumptions as the main firefighters’ scheme, though it is not a separate pension scheme as there is a benefit paid whether the recipient of the injury award is a member of the scheme or not. However, the liability forms part of our overall pensions’ liability.

National Health Service

During 2013/14 some NHS staff transferred to us. These staff have maintained their membership in the NHS Pension Scheme. The scheme provides these staff with specified benefits upon their retirement and we contribute towards the costs by making contributions based on a percentage of members’ pensionable salaries.

The scheme is an unfunded defined benefit scheme. However, we are not able to identify our share of the underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts it is therefore accounted for on the same basis as a defined contribution scheme.

In 2018/19 we paid £0.164 million (£0.184 million in 2017/18) to the NHS Pension Scheme in respect of former NHS staff retirement benefits, including employees’ contributions.

Local Government Pension Scheme – all other Council employees

We operate a funded, defined benefit pension scheme for staff, under the Local Government Pensions Scheme Regulations 2013. We manage the scheme for ourselves, the five district councils and a number of other organisations. We prepare the accounts but they are separate from our financial statements. The Council and employees pay contributions into the fund calculated at a level intended to balance pension liabilities with investment assets.

An actuarial valuation is carried out every three years to assess the difference between the fund's projected assets and liabilities and the amount employers will have to contribute for the next three years. The valuation on 31 March 2016 set the rates for 2017/18, 2018/19 and 2019/20.

In the valuation carried out as at 31 March 2016 the funding level increased from 77% to 82%. As a result, the employer's rate is expected to increase by 0.75% per annum until 2019/20. In 2018/19, we made normal employer's contributions totalling £26.0 million (£25.4 million in 2017/18).

We are also responsible for all pension payments relating to benefits we have awarded for added years, together with related increases. In 2018/19, these came to £1.7 million (£1.2 million in 2017/18). The estimated employer's contribution for the period to 31st March 2020 is £27.3 million.

The value of our LGPS assets at 31 March 2019 is based on the market value at 31 December 2018. The actuary has made an assumption about the movement in the investment market to arrive at the valuation at the Balance Sheet date. There were re-measurements as a result of a difference between expected and actual returns on assets which amounted to 0.25% of the value of assets at 31 March 2019. The movement in our LGPS assets in the year is as shown below:

31 March 2018 £ m	Change in Fair Value of WCC Share of LGPS Assets	31 March 2019 £ m
1,040.1	Fair value of assets at the beginning of the year	1,047.4
-18.9	Effect of settlements	-2.8
26.7	Interest Income on plan assets	28.2
1.1	Remeasurements on assets	46.7
27.5	Employers' contributions (including receipts covering early retirements)	28.1
8.4	Member contributions	8.5
-37.5	Benefits/transfers paid	-39.0
1,047.4	Fair value of assets at the end of the year	1,117.0

A breakdown of the nature of those assets is as follows:

31 March 2018		LGPS Assets	31 March 2019	
Quoted prices in active markets £ m	Quoted prices not in active markets £ m		Quoted prices in active markets £ m	Quoted prices not in active markets £ m
		Equity securities:		
117.5	0.0	Consumer	53.8	0.0
41.7	0.0	Manufacturing	22.2	0.0
17.4	0.0	Energy and utilities	1.3	0.0
56.2	0.0	Financial institutions	24.4	0.0
31.3	0.0	Health and care	26.5	0.0
29.1	0.0	Information technology	27.5	0.0
44.1	0.0	Other	34.8	0.0
		Debt Securites:		
0.0	0.0	Other	0.0	31.8
		Private equity:		
0.0	38.1	All	0.0	56.9
		Real estate:		
106.8	0.0	UK property	121.9	0.0
0.3	0.0	Overseas property	0.2	0.0
		Investment funds and unit trusts:		
269.2	0.0	Equities	420.8	0.0
160.7	0.0	Bonds	183.9	0.0
44.0	0.0	Hedge funds	0.0	0.0
0.0	15.2	Infrastructure	0.0	25.8
62.3	0.0	Other	69.4	0.0
13.4	0.0	Cash and cash equivalents	15.8	0.0
994.1	53.3	Totals	1,002.5	114.5

The expected return on scheme assets does not affect the Balance Sheet position as at 31 March 2019, but will affect the reported pension cost for the following year. It is based on market expectations at the beginning of the financial period for returns over the life of the obligation. This requires the consideration of the composition of the Scheme's assets and the potential returns of different asset classes. The assumption used is the average of the assumptions appropriate to the individual asset classes weighted by the proportion of the assets in the particular asset class.

The Impact of Pensions in our Accounts

We show the cost of retirements benefits in 'Money spent on services' in the Comprehensive Income and Expenditure Statement when employees earn them. We have made adjustments in the Movement in Reserves Statement so that the charge made against the council tax reflects the actual cash we have paid relating to the year.

31 March 2018 (Restated)					Pension scheme accounting	31 March 2019				
LGPS £m	Teachers £m	Fire fighters £m	Fire fighter Injury £m	Total £m		LGPS £m	Teachers £m	Fire fighters £m	Fire fighter Injury £m	Total £m
					Spending:					
54.3	n/a	4.4	0.5	59.2	Current service cost	52.0	0.0	4.3	0.5	56.8
1.3	n/a	0.0	n/a	1.3	Past service cost and curtailments	0.2	0.0	11.0	0.0	11.2
-13.1	n/a	n/a	n/a	-13.1	Effects of Settlement	-2.6	0.0	0.0	0.0	-2.6
38.5	1.3	7.2	0.6	47.6	Interest cost	40.5	1.2	7.3	0.7	49.7
-26.7	n/a	n/a	n/a	-26.7	Interest income on plan assets	-28.2	0.0	0.0	0.0	-28.2
54.3	1.3	11.6	1.1	68.3	Net charge to CIES	62.0	1.2	22.6	1.2	87.0
					Contribution from Pensions Reserve:					
2.8	4.2	10.7	-2.9	14.8	Movement on the Pensions Reserve	-116.0	-4.0	-16.1	-1.7	-137.8
-29.6	-2.4	-16.6	2.3	-46.3	Re-measurements recognised in CIES	82.2	6.2	-0.5	1.0	88.8
n/a	n/a	-4.6	n/a	-4.6	Funded by Government top up grant	n/a	n/a	-5.4	n/a	-5.4
-26.8	1.8	-10.5	-0.6	-36.1	Contribution (from) Pensions Reserve	-33.8	2.2	-22.0	-0.7	-54.3
					Actual amount charged against council tax:					
27.5	n/a	1.4	n/a	28.9	Employer's contributions & ill-health contributions	28.1	n/a	1.3	n/a	29.4
27.5	n/a	1.4	n/a	28.9	Amount charged against council tax	28.1	0.0	1.3	0.0	29.4
					Amount funded by government top up grant					
n/a	n/a	6.8	n/a	6.8	Retirement benefits paid and due to be paid to pensioners and transfers out	n/a	n/a	7.1	n/a	7.1
n/a	n/a	0.3	n/a	0.3	Retirement Benefits paid directly by Government Top Up Grant	n/a	n/a	-0.6	n/a	-0.6
n/a	n/a	-1.1	n/a	-1.1	Employee contributions	n/a	n/a	-1.1	n/a	-1.1
n/a	n/a	-1.4	n/a	-1.4	Employer's contributions & ill-health contributions	n/a	n/a	-1.3	n/a	-1.3
n/a	n/a	4.6	n/a	4.6	Government top up grant receivable	0.0	0.0	4.1	0.0	4.1
					Movement in Reserves Statement					
-54.3	-1.3	-18.7	-1.1	-75.4	Reversal of net charges made for retirement benefits	-61.9	-1.2	-30.4	-1.2	-94.7
27.5	n/a	1.4	n/a	28.9	Employer's contributions & ill-health contributions	28.1	n/a	1.3	n/a	29.4
n/a	3.1	6.8	0.5	10.4	Retirement benefits paid or due to be paid to pensioners and transfers out	n/a	3.4	7.1	0.5	11.0
-26.8	1.8	-10.5	-0.6	-36.1	Movement in Reserves Statement	-33.8	2.2	-22.0	-0.7	-54.3

Note 1 – The restatement of the effects of settlement for the year to 31 March 2018 is a correction of a misstatement in this table. It does not affect any other figures in the financial statements.

The key assumptions used by our actuary to determine valuations are as laid out in the table below:

31 March 2018				Pension scheme assumptions	31 March 2019			
LGPS	Teachers	Firefighters	Firefighter Injury Award		LGPS	Teachers	New Firefighters	Firefighter and Injury Award
				Financial assumptions:				
2.4%	2.4%	2.4%	2.4%	Rate of Inflation CPI	2.5%	2.5%	2.5%	2.5%
3.0%	3.0%	3.4%	3.4%	Salary Increase	3.1%	3.1%	3.5%	3.5%
2.4%	2.4%	2.4%	2.4%	Pensions increases	2.5%	2.5%	2.5%	2.5%
2.7%	2.7%	2.7%	2.7%	Rate of discount	2.4%	2.4%	2.4%	2.4%
				Life expectancy assumptions:				
22.5 (24.7)	22.5 (24.7)	29.5 (31.5)	29.5 (31.5)	A male (female) current pensioner aged 65	22.5 (24.7)	22.5 (24.7)	27.3 (29.4)	27.3 (29.4)
24.3 (26.7)	24.3 (26.7)	30.8 (32.8)	30.8 (32.8)	A male (female) future pensioner aged 65 in 20 years	24.3 (26.7)	24.3 (26.7)	28.4 (30.6)	28.4 (30.6)
				Commutation of pension for lump sum at retirement:				
75.0%	n/a	90.0%	90.0%	~ Taking maximum cash	75.0%	n/a	90.0%	90.0%
50.0%	n/a	n/a	n/a	~ Taking 3/80th cash	50.0%	n/a	n/a	n/a

The sensitivity regarding the principal assumptions used to measure the LGPS scheme liabilities are set out below.

Change in assumptions as at 31 March 2019	Approximate increase to Employer Liability %	Approximate monetary amount £ m
0.5% decrease in real discount rate	11%	177.8
1 year increase in member life expectancy	3%	50.4
0.5% increase in the salary increase rate	1%	23.4
0.5% increase in the pension increase rate	9%	151.6

The liabilities associated with each scheme are as shown in the table below:

31 March 2018				Change in present value of pension scheme liabilities during the year	31 March 2019			
LGPS £m	Teachers £m	Firefighters £m	Firefighter Injury Award £m		LGPS £m	Teachers £m	Firefighters £m	Firefighter Injury Award £m
1,489.9	51.6	277.9	22.5	Benefit obligation at the beginning of the year	1,494.4	47.4	267.2	25.4
54.3	0.0	4.4	0.5	Current service costs	52.0	0.0	4.3	0.5
-32.0	0.0	0.0	0.0	Effect of Settlements	-5.5	0.0	0.0	0.0
38.5	1.3	7.2	0.6	Interest on pensions liabilities	40.5	1.2	7.3	0.7
8.4	0.0	1.1	0.0	Member contributions	8.5	0.0	1.1	0.0
1.3	0.0	0.0	0.0	Past service costs	0.2	0.0	11.0	0.0
-37.5	-3.1	-6.8	-0.5	Benefits/transfers paid	-39.0	-3.4	-7.1	-0.5
-28.5	-2.4	-16.6	2.3	Remeasurements on liabilities	128.8	6.2	-0.5	1.0
1,494.4	47.4	267.2	25.4	Present value of liabilities at the end of the year	1,680.0	51.4	283.3	27.1

This leaves each scheme with a net liability as shown below:

31 March 2018					Pension assets and liabilities recognised in the Balance Sheet	31 March 2019				
LGPS £m	Teachers £m	Fire fighters £m	Fire fighter Injury Award £m	Total £m		LGPS £m	Teachers £m	Fire fighters £m	Fire fighter Injury Award £m	Total £m
1,494.4	47.4	267.2	25.4	1,834.4	Present value of the defined benefit obligation	1,680.0	51.4	283.3	27.1	2,041.8
0.0	0.0	0.0	0.0	0.0	Less: Fair value of plan assets	1,117.0	0.0	0.0	0.0	1,117.0
447.0	47.4	267.2	25.4	787.0	Net Liability arising from defined benefit obligation charge to CIES	563.0	51.4	283.3	27.1	924.8
-2.8	-4.2	-10.7	2.9	-14.8	Increase/decrease (-) in net liability from previous year	116.0	4.0	16.1	1.7	137.8

The liabilities show the underlying commitments that we have in the long run to pay retirement benefits. However, statutory arrangements for funding the deficit mean that our financial position remains healthy:

- LGPS - the deficit will be recovered by increased contributions over the remaining working life of employees, as assessed by the scheme actuary;
- Firefighters Pension Scheme - the deficit is paid by Central Government;
- Teachers' Pension Scheme finance - finance is provided by the Teachers Pensions Agency;
- Firefighters' Injury Awards – these are financed through revenue budgets.

Note 38: Pooled budgets with health

Section 75 of the National Health Service Act 2006 allowed joint-working arrangements between NHS organisations and local authorities. Pooled funds allow these health organisations and local authorities to work together to tackle specific health issues. An important feature of the pool is that the way resources are used will depend on the needs of the clients who meet the conditions set for the pooled budget, rather than the contributions of the partners.

Warwickshire County Council is the host authority for the Section 75 Pooled budget arrangement via the Better Care Fund. The strategic aims of the programme are:

- People are helped to remain healthy and independent;
- People are empowered to play an active role in managing their own care and the care they receive;
- People get the right service at the right time and in the right place – which means services will envelop individuals close to their home.

Agreements for the financial years since 1 April 2015 have been agreed by us and the three Clinical Commissioning Groups (CCGs) in Warwickshire. Annual contributions are agreed by the Better Together Programme Board before the commencement of each financial year thereafter. The agreement sets out the basis of the governance arrangements and reporting requirements to both the Better Together Programme Board and the Health & Wellbeing Board. For 2018/19 the agreement includes additional aligned funding.

The total pooled budget arrangement for 2018/19 is £49.8 million (£47.2 million in 2017/18) of which £4.2 million (£4.6 million in 2017/18) is capital funding for Disabled Facilities. Of the revenue element £22.2 million (£21.8 million in 2017/18 restated) has been paid to the CCGs for them to commission services and of that £5.9 million (£5.1 million in 2017/18) has been passed back to the authority as part of a separate S75 Integrated Community Equipment Service agreement. The remaining £23.4 million (£20.8 million in 2017/18) revenue funding was allocated to the council for commissioning services in accordance with the agreement.

The surplus and deficit at the end of the year on the Integrated Community Equipment Service and Better Care Fund Revenue respectively belong to the CCGs. The surplus at the end of the year on Disabled Facilities belongs to the District and Borough Councils of Warwickshire.

A new S75 agreement for the Commissioning of Mental Health Services has been agreed for 2018/2019. The pooled resources total £5.4 million (£3.6 million in 2017/18) with any surplus or deficits remaining within the pool, to be allocated by agreement with the Partnership Board.

The table below summarises the financial transactions of the pooled budgets.

2017/18 Surplus(-)/ Deficit £ m	Pooled budgets with health	2018/19			
		Our contribution £ m	Total pool £ m	Total spend £ m	Surplus(-)/ Deficit £ m
	Better Care Fund Pooled Budget - S75				
-0.2	~ Integrated community equipment service	2.0	5.9	5.4	-0.5
0.2	~ Better Care Fund - Revenue other	21.4	39.7	40.2	0.5
-1.9	~ Disabled Facilities Capital Grant	0.0	4.2	2.9	-1.3
-1.9	Total Better Care Fund	23.4	49.8	48.5	-1.3
0.0	Commissioning of Mental Health Services for Children & Young People	0.9	5.4	5.4	0.0
-1.9	Total	24.3	55.1	53.9	-1.3

Note 39: Coventry and Warwickshire Business Rates Pool

The Coventry and Warwickshire Business Rates Pool was created on 1 April 2013 with seven member authorities: Warwickshire County Council, the five District and Borough Councils within Warwickshire and Coventry City Council. Warwickshire County Council is the lead authority for the pool and there is an agreed memorandum of understanding in place that determines how the Pool's resources are allocated. Under the agreement any surplus generated by the pool, will be shared between pool members. We have accounted for our share of the current surplus in the Comprehensive Income and Expenditure Account and the full pool surplus is held in our reserves until such times as it is distributed (see note 19).

Note 40: Related parties and associated parties

Central Government

Central Government has effective control over our general duties – it is responsible for providing the legal framework within which we work, provides funding in the form of grants and sets the terms of many of the relationships that we have with other organisations. Details of the grants we receive from government departments are set out in note 23. Details of the balances with central government departments are shown in notes 14 and 16. Pooled budget arrangements with the Department of Health via Clinical Commissioning Groups are disclosed in note 38.

Elected Members

Elected Members of the council have direct control over our financial and operating policies. The total of elected members' allowances paid in 2018/19 is shown in note 34. During 2018/19 works and services to the value of £32.3 million (£23.5 million in 2017/18) was paid to companies in which elected members had an interest (this includes £11.5 million (£12.6 million in 2017/18) paid to District and Borough Councils in Warwickshire where they are also elected members). Contracts were entered into in full compliance with our contract standing orders. The above figure includes any grants paid to voluntary groups in which elected members had positions on the governing body, including any made to organisations whose senior management included close members of the families of elected members. In all instances grants were made with proper consideration of declarations of interest. The relevant members did not take part in any discussions or decisions relating to the grants. Details of all these transactions are recorded in the Register of Members' Interests, open to public inspection at Shire Hall. Details of the Members and the Committees and organisations for which they represent the authority are also available on the authority's web-site www.warwickshire.gov.uk.

Senior Officers

During 2018/19 no payments (2017/18 – nil) were made to organisations in which senior officers or members of their families had declared an interest.

A number of senior officers and elected members represent us on the board of related companies (such as Warwick Technology Park Management Limited, Warwick Technology Park Management No 2 Limited, SCAPE Group Limited, and University of Warwick Science Park Innovation Centre Limited). In addition a number of officers within the authority are directors of our two wholly owned Local Authority Trading Companies. You can

see registers of members' and officers' interests at Shire Hall, Warwick or at the registered office of the company in question if this is not Shire Hall, Warwick.

Other Public Bodies

At the end of the year we owed £20.2 million (£15.1 million in 2017/18) to other local authorities, central government and public bodies including £5.0 million (£5.0 million in 2017/18) to Her Majesty's Revenue and Customs, and they owed us £25.2 million (£22.0 million in 2017/18), including £3.7 million (£3.7 million in 2017/18) from Her Majesty's Revenue and Customs.

We charged the Warwickshire County Council Pension Fund £0.9 million (£0.9 million in 2017/18) for carrying out the administration work for the fund (not including payroll-processing costs).

Other Entities

We hold shares in the following companies:

Company	WCC Share holding	Directors
Warwickshire Legal Services Trading Ltd	Wholly owned LATC - £1 ordinary share capital	Two officers appointed as directors
Educaters Ltd	Wholly owned LATC - £1 ordinary share capital + working capital loan interest at	Two officers appointed as directors
University of Warwick Science Park Innovation Centre Limited	19.9% of ordinary share capital. 1/6 voting rights £1,502,500 preference shares	One of six directors is appointed by us
Warwick Technology Park Management Company Limited	4.8% of called up share capital	One officer and one elected member as directors
Warwick Technology Park Management Company (No 2) Limited	0.2% of called up Share capital	One officer and one elected member as directors.
Eastern Shire Purchasing Organisation (ESPO)	n/a	Two elected members from each authority on Management Committee
ESPO Trading Ltd - also owns 100% share capital in Eduzone Ltd	16.67% of called up share capital	No Directors appointed by WCC
SCAPE Group Limited	16.7% of the called up share capital	One of the six directors is appointed by us
Coventry and Warwickshire Local Enterprise Partnership Limited	No share capital and liability limited to £1.	Two type 'B' (public sector) directors to be appointed by us
Coventry and Warwickshire Waste Disposal Company	1 ordinary share 1 representative on shareholder panel with 1% voting rights and 24% voting rights for matters relating to WCC SLA agreement	No right to appoint to board of Directors. 1% proxy vote unless WCC SLA related.
UK Municipal Bond Agency Plc	120,000 fully paid B shares of £0.01 each 180,000 ordinary shares of £0.01 each	No Directors appointed by WCC

We have two wholly owned local authority trading companies which started trading in 2017/18.

Warwickshire Legal Services Trading Ltd started trading on 1 October 2017. It provides legal services to other entities outside the Council and pays the authority for the services of our staff to carry out that work. This company has negligible assets.

Educaters Ltd, providing meals services to schools, started trading on 1 September 2017. Its first accounts for the year to 30 August 2018 showed net assets of £0.1 million. Most of the company's trading is with maintained schools in Warwickshire so that expenditure is already included in our Comprehensive Income and Expenditure Statement. Some authority staff transferred to the trading company and we have given a guarantee to pay any amount or employer's contributions due to the Warwickshire Pension Fund in respect of their pension liability if

the company ever becomes insolvent and ceases trading. We have also agreed a working capital loan of up to £1.5 million as required for the three years to 31 August 2020. Interest is charged at a market rate of 6% per annum charged periodically with interest changes mirroring that of the Bank of England Base Rate. At 31 March 2019 the balance on the loan was £0.8 million (£0.5 million at 31 March 2018). No dividends or profit distributions have yet been agreed for the trading periods up to 31 March 2019.

We have assessed these two companies, having due regard to the non-material external turnover of both entities and the potential effect of consolidating them into our financial statements both quantitatively and qualitatively. We have concluded there is no current need to consolidate them into our accounts.

We are part of a purchasing partnership, Eastern Shires Purchasing Organisation (ESPO), with five other local authorities. Each authority is represented on the board by two elected members. There are controls in place so that none of our elected members are involved in letting our contracts. We received £0.5 million in dividends from ESPO in 2018/19 (£0.4 million in 2017/18). As part of ESPO's strategic growth plan, ESPO Trading Limited was incorporated on 27 February 2018. We own 100 of the 600 shares for which we paid £100. The company has been set up to be able to trade with organisations outside the public sector customer base. It has also purchased Eduzone Ltd in June 2018 (100 shares) since its incorporation, a company with a strong base in the providing products to the early years sector. We have not received any income in respect of these new holdings in the year.

We also received dividends from SCAPE Group Limited and University of Warwick Science Park companies in the year totalling £0.3 million (£0.6 million in 2017/18). All dividend income received is shown as investment income in note 5.

We are part of the Coventry and Warwickshire Local Enterprise Partnership Limited (the LEP). This company is limited by guarantee and aims to co-ordinate public and private sector partners to develop the economy and increase prosperity. The LEP's four objectives are:

- to drive economic growth;
- to help remove barriers to economic growth;
- to help create high value jobs; and
- to co-ordinate local government co-operation and support.

The LEP also has a role in coordinating elements of government funding for growth, for example the Growing Places Fund.

The Gateway Alliance is a strategic partnership of primary schools in Warwickshire. It was created to provide professional development and school to school support following the reduction of Local Authority improvement services in 2011. The company is limited by guarantee and the members have confirmed that the governing documentation of the company contains the necessary provisions which are required pursuant to the School Company Regulations 2002. Under the regulations, all school companies are required to have a local authority as a supervising authority. Warwickshire is the supervising authority for the Gateway Alliance School Company and also processes the payroll for the Company staff, all costs of which are reimbursed in full.

West Midlands Rail Ltd is a company limited by guarantee with a Board of Directors appointed from each of the constituent member authorities for the purpose of providing local democratic strategic guidance for the specification of the new West Midlands rail franchise being let by the Department of Transport during 2017. The current members are set out in the table below.

Full Members	
Birmingham City Council	Coventry City Council
Dudley Metropolitan Borough Council	Herefordshire Council
Northamptonshire County Council	Sandwell Metropolitan Borough Council
Solihull Metropolitan Borough Council	Shropshire Council
Staffordshire County Council	Telford and Wrekin Council
Walsall Metropolitan Borough Council	Warwickshire County Council
Wolverhampton City Council	Worcestershire County Council

Affiliate members are Cheshire East Council and Stoke on Trent City Council.

We are also a partner in a special company, Pride in Camp Hill Ltd. The company was set up in 2002/03 in partnership with the Homes and Communities Agency and Nuneaton and Bedworth Borough Council to carry out a redevelopment project in Camp Hill. Our initial share was £0.720 million and each partner is committed to funding the running costs of the company in equal years until it completes its work, which is currently expected to be in 2023.

We are part of the Regional Adoption Agency via a shared service arrangement with Solihull Metropolitan Borough Council, Coventry City Council and Worcestershire County Council. The Regional Adoption Agency is known as Adoption Central England. We have become the host authority to facilitate the operational delivery of the shared service, however governance arrangements ensure that all four authorities retain strategic responsibility for performance delivery and outcomes.

For 2018/2019 our contribution was £0.950 million (£0.157 million in 2017/18) and we received £3.566 million (£0.406 million 2017/18) from the other local authorities and fees and charges. The total spend was £4.144 million (£0.437 million in 2017/18). The underspend belonging to the Agency for 2018/19 is £0.372 million (£0.126 million in 2017/18).

The County Council, as administering authority on behalf of the Warwickshire Pension Fund, has become a shareholder in Borders to Coast Pension Partnership Limited. Borders to Coast is a wholly owned private limited company registered in England and Wales founded to carry out pension fund asset pooling obligations set out by the Government. The company provides the facility to pool the pension fund investments of twelve local authorities in order to gain the benefits of economies of scale and the concentration of expertise, improved ability to manage down investment costs, the concentration of expertise, and the benefits of investing on a larger scale. Each of the twelve local authorities is an equal joint owner of the company through purchase of a £1 class A ordinary share. The authority also owns £833,333 class B ordinary shares but these are not voting shares and do not give entitlement to dividends or other distributions of income.

Note 41: Trading accounts

Our trading activities are expected to break even after taking account of charges for the assets they use to provide their services. These charges are worked out in line with the accounting rules we use when we prepare our accounts. Any surplus or loss these trading activities make is transferred to, or met from, business unit reserves.

The spending in the table below is included in our main accounts. However, we have adjusted these surpluses to reflect the effects of the required accounting treatment of pension costs (to reflect the actual costs of pensions decisions they have taken in the current year). The total value of this adjustment is £1.4 million (£2.0 million in 2017/18).

2017/18		Trading activity	2018/19				
Net Expenditure (Restated) £ m	Memo Net Expenditure before technical adjustments £ m		Turnover £ m	Spend after internal income £ m	External income £ m	Net expenditure £ m	Memo Net Expenditure before technical adjustments £ m
0.0	-0.1	Schools finance	1.0	0.1	-0.2	-0.1	-0.1
0.6	0.5	Construction services	6.1	1.2	-1.4	-0.2	-0.3
0.2	0.1	County fleet maintenance	3.1	1.2	-0.9	0.3	0.2
0.0	-0.5	Legal services	5.9	1.7	-2.0	-0.3	-0.7
0.4	0.2	ICT services	3.8	1.5	-1.3	0.2	0.0
-0.1	-0.1	Warwickshire Music	2.6	1.7	-1.5	0.2	0.1
0.0	-0.2	Specialist Teaching Services	1.1	0.3	-0.4	-0.1	-0.1
-0.3	-0.3	School absence (sickness scheme)	2.0	0.2	-0.3	-0.1	-0.1
-0.1	-0.1	Schools Insurance	3.2	0.0	0.0	0.0	0.1
0.0	0.0	Archeology	1.1	1.1	-1.1	0.0	0.0
0.0	-0.1	Education Psychology Service	1.0	0.6	-0.5	0.1	0.1
0.2	-0.4	Other trading accounts (turnover of less than £1m each)	6.2	3.8	-3.8	0.0	-0.5
0.9	-1.0	Total	37.1	13.4	-13.4	0.0	-1.3

Negative figures show we have more income than our spending (surplus).

Other trading accounts with a turnover of less than £1 million include Internal Audit and Risk Management, School Governance, County Print Unit, HR support and Payroll, Pension Services, and County Cleaning.

The Firefighters' Pension Fund

2017/18 £m	Fund account	2018/19 £m
	Income to the fund	
	Contributions receivable (funds due to us during the year):	
	- from employer: Warwickshire County Council	
-1.4	- normal contributions in relation to pensionable pay	-1.3
-1.1	- from members (firefighters' contributions)	-1.1
-2.5	Income to the fund	-2.4
	Spending by the fund	
	Benefits payable:	
6.2	- Pension payments	6.4
0.8	- Commutation of pensions and lump-sum retirement benefits	1.3
	Payments to and on account of leavers	
0.1	- Individual transfers out of the scheme to other authorities	0.0
7.1	Spending by the fund	7.7
4.6	Net amount payable for the year (before top-up grant receivable from Government)	5.4
-4.6	Top-up grant payable by the Government	-5.4
0.0	Net amount payable or receivable (-) for the year	0.0

31 March 2018 £m	Firefighters' Pension Fund net assets statement	31 March 2019 £m
	Current assets:	
1.1	- Top-up grant receivable from Government	2.0
	Current liabilities:	
-1.1	- other current liabilities (other than liabilities in the future)	-2.0
0.0	Net assets or liabilities (-) at the end of the year	0.0

Notes to the Firefighters' Pension Fund statements

Note 1: Fund operations

The Firefighters' Pension Scheme in England is an unfunded scheme. The employer promises to provide employees with benefits under the scheme but makes no advance funding in the scheme for those benefits. Benefits are paid directly by the employer when they become due. We are required to pay an employer's pension contribution based on a percentage of pay into the pension fund. Each Fire and Rescue authority must run a pension fund and the amounts that must be paid into and out of the pension fund are set by regulation. The legislation that controls its operation is the Firefighters' Pension Scheme (Amendment) (England) Order 2006. The benefits payable are pensions to retired firefighters and/or widows/widowers of retired firefighters. The benefits paid and employee and employers contributions are administered through our human resources management system. The scheme has no investment assets.

The pension fund is balanced to nil at the end of the year by either paying over to the sponsoring government department the amount by which the amount receivable by (due to) the fund is more than the amount payable, or by receiving cash in the form of pension top-up grant from the sponsoring department equal to the amount by which the amount payable from (owed by) the pension fund for the year is more than the amount receivable. An amount of 80% of the estimated grant needed each year is paid to the fund by the Government during the year. The balance is only paid once the Pensions statement has been audited by our external auditors and a claim, certified by the authority's S151 officer, is submitted to the Government.

Note 2: Accounting policies

The financial statements are accounted for on an accruals basis. We did not use any estimation techniques in preparing the statements.

For assets and liabilities in the net asset statement the fair value is deemed to be the carrying value as they are both due within one year.

Note 3: Liabilities

The statements do not take account of any liabilities to pay pensions and other benefits after the period end i.e. 31 March 2019. Details of the long term pension obligations, employees and employers contribution rates and actuarial assumptions used in the required disclosures in accounts for the Firefighters' Pension Fund are found in note 38 to the accounts.

Note 4: Contribution levels

Employees' and employer's contribution levels are based on percentages of pensionable pay set nationally by the Home Office (previously dealt with by the Department for Communities and Local Government) and are subject to triennial revaluation by the Actuary.

Note 5: AVCs and added years

Additional voluntary contributions are excluded from the accounts of the Pension Fund. However, where members of the scheme have brought added years within the scheme, these will be included in the Fund contributions.

Note 6: Debtors and creditors

The debtors and creditors for both years are amounts due to/from central government (balance of grant due to balance the account to nil). Other debtors and creditors for both years are the amounts due to or from Warwickshire County Council, the administering authority or tax not yet paid to HMRC. This year we have had less grant from the Home Office than we have needed, so they owe us more money. As the Firefighters' Pension Fund does not have its own separate bank account this additional payment has been made by the County fund and is therefore owed to the Warwickshire County Council when this money comes in from the Home Office. All amounts are due within 1 year.

Glossary

This section explains some of the more complicated terms that have been used in this document.

Accruals

Cost of goods and services received in the year but not yet paid for, or income earned but not yet received.

Actuarial gain (loss)

For pension assets, actuarial gains or losses happen when the actual return on investments in the pension fund is different from the expected return. For pension liabilities, actuarial gains and losses happen when the actual liability is different from the expected liability. For assumptions, actuarial gains or losses happen as a result of changes to the population or financial assumptions the actuary uses to work out the liability. Liabilities are valued in terms of 'today's money'.

Amortisation

The drop in value of intangible assets as they are used or become out of date.

Asset

An item which is purchased or created to be used by the Council.

Benefits we have awarded for added years

When a member of staff retires early because they are made redundant, we can give added years of scheme membership. We meet the costs of giving these added years, usually from the savings that will be made.

Budget

A statement of our spending plans for a financial year, which starts on 1 April and ends on 31 March.

Business rates (National Non-Domestic Rates)

Businesses pay these rates, set annually by government, to billing authorities instead of council tax. Business rates are shared between local authorities partly on the basis of need and partly on the basis of increased business rates generated locally. The amount each business is charged is based on multiplying the rateable value of each business property by the national rate in the pound.

Capital Adjustment Account

This account includes the value of capital charges to the Comprehensive Income and Expenditure Statement that do not directly affect the level of council tax.

Capital programme

Our plan of capital projects and future spending on buying land, buildings, vehicles and equipment.

Capital receipts

Income from selling assets that we would consider capital expenditure if we were the purchaser.

Capital spending

Spending on assets that have a lasting value, for example, land, buildings and large items of equipment such as computers or vehicles.

CIPFA

Chartered Institute of Public Finance and Accountancy

Contingent asset

A possible asset which may arise pending decisions that are not under our control.

Contingent liability

A possible liability which may arise when we know the outcome of outstanding claims made against us.

Corporate and democratic core costs

Spending relating to the need to co-ordinate and account for the many services we provide to the public.

Council tax

A tax based on property which is retained by local authorities to fund their expenditure. In Warwickshire, the district or borough councils issue council tax bills and collect the council tax.

Creditors

People or organisations we owe money to for work, goods or services which have not been paid for by the end of the financial year.

Current assets

Short-term assets which constantly change in value such as stocks, debtors and bank balances.

Current liabilities

Short-term liabilities which are due to be paid in less than one year such as bank overdrafts and money owed to suppliers.

Current service cost

Officers employed during the year will have earned a year of pensionable service. The current service cost is the increase in the value of the pension scheme's liabilities arising from the employee service during the period.

Debtors

People who owe us money that is not paid by the end of the financial year.

Depreciation

The drop in the value of assets, for example, through wear and tear, age and becoming out of date.

Disclosure

Information we must show in the accounts under the Code.

Earmarked reserves

Money set aside for a specific purpose.

Fair value

The price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

General reserves

Money set aside to be used in the future.

Historic cost

The cost of initial acquisition of an asset.

International Financial Reporting Standard (IFRS)

Standards on the way we need to treat certain items in our accounts.

Liabilities

Money we will have to pay to people or organisations in the future.

Material related-party transactions

Two or more organisations are 'related parties' if, during the year, one of them has some form of control over the other. By 'material' we mean of 'significant value'.

Minimum revenue provision (MRP)

The amount we have to set aside to repay loans.

Net book value

The value of an asset after depreciation.

Non-current asset

An asset which is expected to be used for more than 12 months.

Non-distributed costs

Costs which are not allocated to specific services, according to the Service Expenditure Reporting Code of Practice.

Past service costs

The past service cost is the extra liability that arises when we grant extra retirement benefits that did not exist before, such as when we agree early retirement or extra years of service.

Pensions interest cost and expected return on assets

The pensions interest cost is the increase in the value of the liabilities that arise because those liabilities are one year closer to being paid. The return on assets is the value of the return expected to be achieved on the fund's investments in the long term.

Provisions

Money set aside to meet specific service liabilities, and to meet spending.

Reserves

Savings we have built up from surpluses or by not spending income which has conditions on its use.

Return on assets

The return on assets is the value of the return we expect to achieve on the Pension Fund's investments in the long term.

Revaluation Reserve

This account contains the difference between the amount paid for assets and the amount that they are currently worth.

Revenue spending

Spending on the day-to-day running of services - mainly wages, running expenses of buildings and equipment, and debt charges. These costs are met from council tax, government grants, fees and charges.

Revenue expenditure funded by capital under statute (REFCUS)

Spending on assets that have a lasting value, for example land and buildings, but which we do not own.

Revenue Support Grant

The main government grant to support local authority services.

Settlement costs

Settlement costs arise when we make a lump-sum payment to a scheme member in exchange for their rights to receive certain pension benefits.

Specific grants

Payments from external bodies to cover local authority spending on a particular service or project.

Unrealised

A change in the market value which does not actually take place until an asset is sold.